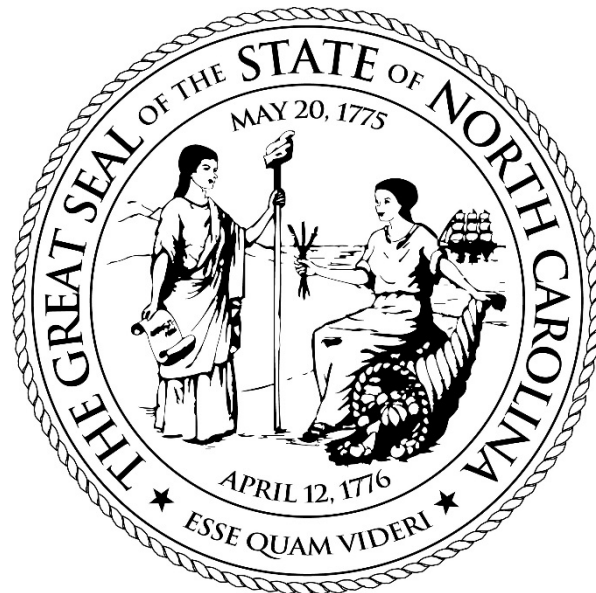


# The North Carolina Human Trafficking Commission



## Report to the 2016 Session of the 2015 North Carolina General Assembly

May 17, 2016

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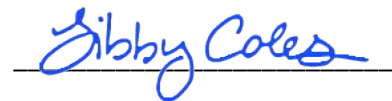
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May 17, 2016

To the members of the 2016 Regular Session of the 2015 General Assembly:

The North Carolina Human Trafficking Commission submits for your review and consideration its biennial report covering the activities of the Commission from 2014 through April 2016.

Respectfully submitted,



Elizabeth M. Coles

Chair

North Carolina Human Trafficking Commission

# Executive Summary

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The North Carolina Human Trafficking Commission is the legislatively mandated leader of anti-human trafficking efforts in North Carolina. The Commission is charged with receiving funding to examine and combat human trafficking; funding and facilitating research to create measurement, assessment, and accountability measures; informing and educating law enforcement personnel, social services providers, and the general public; suggesting new policies, procedures, and legislation; developing regional response teams; and identifying gaps in law enforcement or service provision and recommending solutions.

Under this charge, the Commission has made significant strides in combatting human trafficking in North Carolina, including:

- **Mandatory Law Enforcement Training:** The Commission, in collaboration with the North Carolina Justice Academy, presented a proposal to the North Carolina Training and Standards Commission to require mandatory in-service training regarding human trafficking for all certified law enforcement officers statewide. The proposal was accepted and will result in the training of approximately 50,000 officers in 2016.
- **Statewide Multidisciplinary Training:** The Governor's Crime Commission has selected the Commission as recipient of federal FY15 Victim Assistance Discretionary Grant Training Program funding to lead multiple regional multidisciplinary trainings on human trafficking in 2017-2018.
- **State Justice Institute Grant Award:** The Commission advised the North Carolina Administrative Office of the Courts (NC AOC) in submitting a grant proposal to the State Justice Institute to assist the North Carolina court system in increasing capacity to perform an effective role in human trafficking-involved cases. The grant was awarded in April 2016 and the Commission is partnering with the NC AOC in its implementation.
- **Grant Proposal to Governor's Crime Commission:** The Commission submitted and has received preliminary approval on a grant proposal to the North Carolina Governor's Crime Commission for federal funding in 2016-2018 to coordinate a statewide human trafficking hotline; develop regional response teams; and create and maintain a statewide database of public and private victim service providers and other key data.
- **Statewide Human Trafficking Hotline:** The Commission has partnered with the National Human Trafficking Resource Center (NHTRC) to develop statewide region-specific protocols for responding to human trafficking victim-survivors and tips through the NHTRC's national human trafficking hotline. This hotline number will be disseminated through a statewide media campaign developed by Fox 50/Capitol Broadcasting Corporation, connecting victim-survivors to services and raising awareness about human trafficking in North Carolina. Currently, the Commission is the only state agency in the nation partnering with the NHTRC to develop statewide region-specific protocols for responding to human trafficking victim-survivors and tips.
- **Collaborative Statewide Efforts:** The Commission invited all statewide anti-trafficking agencies into dialogue to facilitate a collaborative, strategic approach in grant proposals to the

Governor's Crime Commission for federal funding in 2016-2018. Collaborating agencies signed a collaborative Memorandum of Understanding to demonstrate commitment to collaborate and cooperate on behalf of survivors of human trafficking in North Carolina.

- **Presentation to Governor's Crime Commission:** Commission Chairperson Libby Coles presented to the Governor's Crime Commission regarding the scope of human trafficking in North Carolina as well as the statewide collaborative initiatives the Commission is leading and supporting to address the issue.
- **Session Law 2015-279:** The Commission conducted a survey and brought public and private stakeholders into dialogue to help foster a collaborative and effective evidence-based approach to Session Law 2015-279, which requires sex trafficking education in public schools.
- **National Summit on Human Trafficking and the State Courts:** Commission Chairperson Libby Coles attended the Human Trafficking and State Courts Summit as part of the North Carolina delegation, which asked the Commission to lead implementation of the delegation's strategic plan coming out of the Summit.
- **Anti-Human Trafficking Awards Breakfast:** On January 9, 2015 the Commission held an awards breakfast in Raleigh to recognize statewide leaders in anti-human trafficking efforts. Awardees included Jennifer Fisher, North Carolina Justice Academy; former North Carolina Senators Ellie Kinnaird and Thom Goolsby; North Carolina Coalition Against Sexual Assault; The Salvation Army Project FIGHT; former Assistant District Attorney Lindsey Roberson; Patricia Witt, PATH NC; and the Cary Police Department and Winston Salem Police Department.
- **"Erin's Law" Legislative Report:** Pursuant to Session Law 2014-199, the Commission partnered with a study committee of the North Carolina Coalition for the Prevention of Child Sexual Abuse and submitted a report to the General Assembly regarding child sexual abuse prevention.
- **Session Law 2015-183:** The Commission supported passage of this law, which provides that minors are immune from prosecution for the offense of solicitation of prostitution.

Additionally, the Commission has supported and/or is supporting other anti-human trafficking efforts across the state, including:

- **Steering Committee, UNC School of Social Work Project NO REST:** A Commission member serves on the Project NO REST (North Carolina Organizing and Responding to the Exploitation and Sexual Trafficking of Children) Steering Committee, which is a five-year federally-funded program to address trafficking in youth through the age of twenty-five.
- **Advisory Committee, UNC School of Social Work Developing an Evidence-Informed Human Trafficking Awareness and Identification Program and Protocol to be Delivered in North Carolina Schools:** A Commission member will be serving on the steering committee for his project regarding implementation of Session Law 2015-279.
- **Steering Committee, North Carolina Victim Assistance Network (NC VAN) Advanced Academy:** A Commission member serves on the steering committee for the NC VAN Advanced Academy,

which is funded by federal FY15 Victim Assistance Discretionary Grant Training Program.

The Commission is currently seeking funding to expand its capacity as the state's leader of anti-human trafficking efforts in North Carolina. It is also investigating suggestions from state stakeholders to develop possible future recommendations for statutory changes. Some of the areas under consideration by the Commission include:

- Changing the criminal penalties for traffickers; and
- Requiring the state human trafficking hotline to be posted in public places.

# Statutory Authority

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## **§ 114-70. North Carolina Human Trafficking Commission.**

(a) Establishment. - There is established in the Department of Justice the North Carolina Human Trafficking Commission. For purposes of this section, "Commission" means the North Carolina Human Trafficking Commission.

(b) Membership. - The Commission shall consist of 12 members as follows:

- (1) The President Pro Tempore of the Senate shall appoint one representative from each of the following:
  - a. The public at large.
  - b. A county sheriff's office.
  - c. A city or town police department.
  - d. Legal Aid of North Carolina.
- (2) The Speaker of the House of Representatives shall appoint one representative from each of the following:
  - a. The public at large.
  - b. North Carolina Coalition Against Human Trafficking.
  - c. A faith-based shelter or benefits organization providing services to victims of human trafficking.
  - d. A district attorney or an assistant district attorney.
- (3) The Governor shall appoint one representative from each of the following:
  - a. The Department of Labor.
  - b. The Department of Justice.
  - c. The Department of Public Safety.
  - d. A health care representative.

(c) Powers. - The Commission shall have the following powers:

- (1) To apply for and receive, on behalf of the State, funding from federal, public or private initiatives, grant programs, or donors that will assist in examining and countering the problem of human trafficking in North Carolina.
- (2) To commission, fund, and facilitate quantitative and qualitative research to explore the specific ways human trafficking is occurring in North Carolina and the links to international and domestic human trafficking, and to assist in creating measurement, assessment, and accountability mechanisms.
- (3) To contribute to efforts to inform and educate law enforcement personnel, social services providers, and the general public about human trafficking so that human traffickers can be prosecuted and victim-survivors can receive appropriate services.
- (4) To suggest new policies, procedures, or legislation to further the work of eradicating human trafficking and to provide assistance and review with new policies, procedures, and legislation.
- (5) To assist in developing regional response teams or other coordinated efforts to counter human trafficking at the level of law enforcement, legal services, social services, and nonprofits.
- (6) To identify gaps in law enforcement or service provision and recommend solutions to those gaps.

(7) To consider whether human trafficking should be added to the list of criminal convictions that require registration under the sex offender and public protection registration program.

(d) Terms and Chair. - Members shall serve two-year terms, with no prohibition against being reappointed. Any individual appointed to serve on the Commission shall serve until his or her successor is appointed and qualified. The chair shall be appointed biennially by the Governor from among the membership of the Commission.

(e) Meetings. - The chair shall convene the Commission. Meetings shall be held as often as necessary, but not less than four times a year.

(f) A majority of the members of the Commission shall constitute a quorum for the transaction of business. The affirmative vote of a majority of the members present at meetings of the Commission shall be necessary for action to be taken by the Commission.

(g) Vacancies. - A vacancy on the Commission or as chair of the Commission resulting from the resignation of a member or otherwise shall be filled in the same manner in which the original appointment was made, and the term shall be for the balance of the unexpired term.

(h) Removal. - The Commission may remove a member for misfeasance, malfeasance, nonfeasance, or neglect of duty.

(i) Compensation. - Commission members shall receive no per diem for their services but shall be entitled to receive travel allowances in accordance with the provisions of G.S. 138-5 or G.S. 138-6, as appropriate.

(j) Staffing. - The Department of Justice shall be responsible for staffing the Commission.

(k) Funding. - From funds available to the Department of Justice, the Attorney General shall allocate monies to fund the work of the Commission.



# Commission Membership (as of April 30, 2016)

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## Appointments by the Senate President Pro Tempore

### **Ret. Mjr. William M. Nichols**

Representing: County Sheriff's Department

### **Captain W.S. "Bill" Melton**

Gaston County Police Department

Representing: City or Town Police Department

### **Ms. Caitlin Ryland**

Legal Aid of North Carolina

Representing: Legal Aid of North Carolina

### **Ms. Dianne Layden**

Representing: Public-at-Large

## Appointments by the Speaker of the House of Representative

### **Ms. Elizabeth "Libby" M. Coles (Chairperson)**

JusticeMatters

Representing: Faith-based shelter or benefits organization providing services to victims of human trafficking.

### **Ms. Monika Johnson Hostler**

Representing: Public-at-Large

### **Ms. Christine Shaw Long**

The Salvation Army

Representing: North Carolina Coalition Against Human Trafficking

### **The Honorable William R. West, Jr.**

Cumberland County District Attorney

Representing: District Attorney

## Appointments by the Governor

### **Ms. Sarah Tellis**

True Justice International

Representing: Health Care Professional

### **Ms. Jennifer Haigwood**

N.C. Department of Labor

Representing: N.C. Department of Labor

**Mr. David Elliott**

N.C. Department of Justice

Representing: N.C. Department of Justice

**Mr. L. David Huffman**

N.C. Department of Public Safety

Representing: N.C. Department of Public Safety

**Former Members**

**The Honorable Donnie Harrison**

Wake County Sheriff's Office

Representing: County Sheriff's Department

**Ivesmaria Sholar**

Representing: Public-at-Large

**Mrs. Emily Fitzpatrick**

On Eagles Wings Ministries

Representing: Public-at-Large

**The Honorable Susan Doyle**

Johnston County District Attorney

Representing: District Attorney

# Preface

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The North Carolina Human Trafficking Commission was first created in Session Law 2012-142, Section 15.3A, as a time-limited commission that would terminate its duties on December 31, 2014.

The current structure of the Commission was established by Session Law 2013-368, which provided for the Commission's permanent existence. The Commission is housed within the North Carolina Department of Justice, which provides administrative support and meeting space.

The Commission's strategic plan is based upon the seven powers granted in its authorizing legislation. While the Commission is not required by law to submit regular reports to the North Carolina General Assembly, the Commission desires to provide information about its work and accomplishments to interested parties.

The Commission held its inaugural meeting March 27, 2014 and has met on ten additional occasions since then. This report covers the meetings and other activities of the Commission during that period.

# Commission Accomplishments and Actions

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## **A. Commission-Led Accomplishments & Actions**

### **I. Mandatory Law Enforcement In-Service Training in 2016**

The North Carolina Training and Standards Commission approved a new mandatory two-hour block of instruction on human trafficking for law enforcement in-service training in 2016. In collaboration with the North Carolina Justice Academy, the Human Trafficking Commission submitted an In-Service Training Topic Proposal and a letter of support emphasizing the need for such training. In response to the Commission's proposal, the Training and Standards Commission mandated training on human trafficking for all certified law enforcement officers statewide in 2016. This mandate will result in the training of approximately 50,000 officers across approximately 550 agencies by the end of 2016.

### **II. Statewide Multidisciplinary Discretionary Training Grant**

The North Carolina Governor's Crime Commission has selected the Commission as recipient of federal FY15 Victim Assistance Discretionary Grant Training Program funding to lead multiple regional multidisciplinary trainings on human trafficking in 2017-2018. The other agencies selected to receive this funding in North Carolina include the North Carolina Coalition Against Domestic Violence, the North Carolina Coalition Against Sexual Assault, the North Carolina Victim Assistance Network, and the Child Advocacy Centers of North Carolina.

### **III. State Justice Institute Grant Award to NC Administrative Office of the Courts – April 2016**

The Commission advised the North Carolina Administrative Office of the Courts (NC AOC) in submitting a grant proposal to the State Justice Institute for an SJI Technical Assistance Grant seeking funding for a "North Carolina Courts Human Trafficking Project." The grant was awarded in April 2016 and the Commission is partnering with the NC AOC in its implementation.

The project will assist the North Carolina court system in increasing capacity to perform an effective role in human trafficking-involved cases. The project will increase understanding about the types and dynamics of human trafficking among North Carolina judicial officers, court practitioners, and criminal justice partners. The project will assess the implications of human trafficking on the North Carolina Courts, create a profile of labor and sex trafficking types, and inventory the potential intersections between the work of state courts and local and federal government efforts to address labor and sex trafficking. The project will also create a three-year strategic agenda for the North Carolina Courts that outlines the strategy, goals, priority projects and resources for addressing human trafficking-involved cases. It will prepare educational resources and conduct human trafficking training for North Carolina judges and court practitioners. Finally, the project will develop North Carolina-specific resource materials, including bench and information cards to assist in processing human trafficking-involved cases.

### **IV. Grant Proposal to Governor's Crime Commission – January 27, 2016**

The Commission submitted and has received preliminary approval on a grant proposal to the North Carolina Governor's Crime Commission for federal VOCA funding in 2016-2018 under the Crime Victims'

Services Committee 2016 Proposed Funding Priority F, Human Trafficking. The Commission seeks funding to establish and coordinate a statewide hotline to connect victim-survivors of human trafficking to core crisis intervention services; coordinate the establishment and development of regional response teams across the state to increase victim-survivor access to quality core crisis intervention services; and create and maintain a statewide database of public and private victim service providers to disseminate to victim-survivors, service providers, and the public through the hotline, regional response teams, and other mechanisms.

#### **V. Establishment of Statewide Human Trafficking Hotline**

On February 25, 2016, the Commission voted to partner with the National Human Trafficking Resource Center (NHTRC) to develop statewide region-specific response protocols for the NHTRC's human trafficking hotline response to calls from North Carolina. The NHTRC operates the National Human Trafficking Resource Center hotline, which offers live 24-hour assistance connecting victim-survivors or individuals reporting suspected human trafficking with resources in their area. NHTRC maintains a database of human trafficking-related agencies and services across the country and develops individualized protocols for specific states, cities, and trafficking patterns. This partnership will greatly improve North Carolina's effectiveness in identifying and assisting victim-survivors, and give North Carolina access to the extensive resources and databases NHTRC uses in operating their hotline. Currently, the Commission is the only state agency partnering with NHTRC to develop a state-specific protocol for responding to human trafficking victim-survivors and tips.

The NHTRC hotline number will be disseminated through Fox 50/Capitol Broadcasting Corporation's upcoming statewide media campaign. Fox 50/Capitol Broadcasting has partnered with UNC-Chapel Hill School of Social Work Project NO REST Outreach Program to launch a statewide human trafficking outreach-awareness program using television, radio, and other digital platforms in 2016. The purpose of the campaign is to connect human trafficking victim-survivors with statewide resources as well as educate and inform the public about human trafficking.

#### **VI. Facilitation of Collaborative Statewide Efforts**

At the request of the North Carolina Governor's Crime Commission (GCC), the Commission invited all statewide anti-trafficking agencies into dialogue to facilitate a collaborative, strategic approach in grant proposals to GCC for federal funding to combat human trafficking in 2016-2018. Collaborating agencies discussed and refined their grant proposals collectively and signed a collaborative Memorandum of Understanding (MOU) demonstrating a past, present, and ongoing commitment to collaborate and cooperate on behalf of survivors of human trafficking in North Carolina.

This MOU evidences a knowledgeable, experienced team of statewide partners that are committed to supporting each other in increasing core crisis intervention services and improving interagency protocols on effective response to survivors statewide. The following agencies signed the MOU and submitted grant proposals to GCC: Legal Aid of North Carolina, the North Carolina Coalition Against Sexual Assault, The Salvation Army Project FIGHT, World Relief High Point, the UNC-Chapel Hill School of Social Work Project NO REST, and the UNC-Chapel Hill School of Social Work project "Developing an Evidence-Informed Human Trafficking Awareness and Identification Program and Protocol to be Delivered in North Carolina Schools". The North Carolina Council for Women pursued funding but elected not to sign the collaborative MOU. The North Carolina Coalition Against Human Trafficking (NCCAHT) and Partners

Against Trafficking Humans in NC (PATH NC) elected not to pursue funding. The MOU is attached as Appendix B.

**VII. Presentation to the Governor’s Crime Commission – March 3, 2016**

Commission Chairperson Libby Coles presented to the Governor’s Crime Commission regarding the scope of human trafficking in North Carolina as well as the statewide collaborative initiatives the Commission is leading and supporting to address the issue.

**VIII. Facilitating Collaboration Under Session Law 2015-279**

Session Law 2015-279 requires public schools to address sex trafficking prevention and awareness with students as part of their school health education programs. The Commission is leading efforts to help foster a collaborative and effective evidence-based approach to Session Law 2015-279. Between December 2015 and February 2016 the Commission conducted a survey, which was developed in partnership with the North Carolina Coalition Against Sexual Assault, to determine what agencies are assisting or plan to assist schools with the implementation of Session Law 2015-279. The Commission invited responding agencies and all public and private stakeholders into dialogue at the Commission’s February 2016 meeting, which included presentations by the NC Department of Public Instruction, UNC-CH School of Social Work, NC Coalition for the Prevention of Child Sexual Abuse, the Project NO REST Prevention Committee, and the Center for Safer Schools.

**IX. National Summit on Human Trafficking and the State Courts – October 7–9, 2015**

Commission Chairperson Libby Coles attended the Human Trafficking and State Courts Summit as part of the North Carolina delegation by invitation of Chief Justice Martin. The delegation also included North Carolina Chief Justice Mark Martin; Judge Marion Warren, Director, Administrative Office of the Courts; and Andrew Murray, President, North Carolina Conference of District Attorneys. The Summit was sponsored and planned by the State Justice Institute, the Conference of Chief Justices, the Conference of State Court Administrators, the National Center for State Courts, and the New York State Bar Association. The Summit explored the challenges of human trafficking from a judicial perspective, examined ways to better address trafficking in communities through justice partners, presented different state court approaches to the issue, and provided an opportunity for the various delegations present to develop better responses to human trafficking in their states. The delegation has charged the Commission with leading implementation of the delegation’s strategic plan coming out of the Summit.

**X. Anti-Human Trafficking Awards Breakfast – January 9, 2015**

In 2015, the Commission held an awards breakfast in Raleigh to recognize statewide leaders in anti-human trafficking efforts. The event had 125 people in attendance and was sponsored by several community organizations and churches. Jennifer Fisher from the North Carolina Justice Academy received the Education & Training Award for her development of the human trafficking curriculum for Basic Law Enforcement Training. Former North Carolina Senators Ellie Kinnaird and Thom Goolsby received the Public Policy Awards for their work on human trafficking-related legislation. North Carolina Coalition Against Sexual Assault received the Advocacy & Awareness Award for their advocacy efforts, training development, and leadership in forming the North Carolina Coalition Against Human Trafficking (NCCAHT). The Salvation Army Project FIGHT received the Survivor Care Award for their provision of direct services to human trafficking survivors. Lindsey Roberson received the Prosecution Award for her

leadership in furthering prosecutions in North Carolina and assistance drafting the Safe Harbor Act for Victims of Sex Trafficking. Pat Witt received the Prevention Award for her role in developing trainings and a webinar series to address prevention. The Cary Police Department and Winston Salem Police Department received the Investigation Awards for their roles in charging individuals for trafficking and prostituting minors as well as rescuing survivors of sex trafficking.

#### **XI. Child Sexual Abuse Prevention Legislative Report (Erin's Law)**

As required by Session Law 2014-199, Section 4, the Human Trafficking Commission partnered with a study committee of the North Carolina Coalition for the Prevention of Child Sexual Abuse. The final report on child sexual abuse prevention was submitted to the General Assembly in June 2015.

#### **XII. Session Law 2015-183 (Soliciting Prostitution / Immunity for Minors)**

This legislation provides that minors are immune from prosecution for the offense of solicitation of prostitution. Representatives Rick Glazier, Ted Davis, Susi Hamilton, and Chuck McGrady sponsored the legislation. The Commission supported passage of this legislation and sent letters of support to each of the bill's primary sponsors. The bill was signed into law on August 5, 2015, and became effective immediately.

#### **XI. Uniform Act and Legislative Recommendations**

The N.C. General Statutes Commission asked the Commission to review the Uniform Act on Prevention of and Remedies for Human Trafficking. The Commission has solicited feedback from stakeholders but has not yet formally reported findings to the General Statutes Commission. The Commission also continues to seek legislative recommendations from stakeholders.

### **B. Commission-Supported Accomplishments & Actions**

The Commission has supported and/or is supporting other anti-human trafficking efforts across the state, including:

- **Steering Committee, UNC School of Social Work Project NO REST:** A Commission member serves on the Project NO REST (North Carolina Organizing and Responding to the Exploitation and Sexual Trafficking of Children) Steering Committee. Project NO REST is a five-year program funded by the U.S. Department of Health & Human Services Children's Bureau to increase awareness of human trafficking affecting of youth age 25 and younger, especially those involved in the child welfare system in North Carolina; to reduce the number of these youth who are trafficked; and to improve outcomes for those who are trafficked. In 2016, Project NO REST is launching pilot sites for implementing anti-human trafficking efforts through community collaborations. Three to five sites will be chosen.
- **Advisory Committee, UNC School of Social Work Developing an Evidence-Informed Human Trafficking Awareness and Identification Program and Protocol to be Delivered in North Carolina Schools:** A Commission member will be serving on the steering committee for his project regarding implementation of Session Law 2015-279.

- **Steering Committee, North Carolina Victim Assistance Network (NC VAN) Advanced Academy:**  
A Commission member serves on the steering committee for the NC VAN Advanced Academy, which is funded by federal FY15 Victim Assistance Discretionary Grant Training Program.

## Commission Proceedings

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The North Carolina Human Trafficking Commission convened on the following dates. Full meeting minutes are available upon request by contacting [HTC@ncdoj.gov](mailto:HTC@ncdoj.gov).

**Thursday, March 27, 2014 – 10:00 am**  
**Governor’s Crime Commission – Raleigh, N.C.**

### AGENDA

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles, JusticeMatters
Swearing-In	
Introductions	Libby Coles
Considerations	
<ul style="list-style-type: none"> <li>• Meeting schedule and logistics</li> <li>• Public records and open meetings</li> <li>• Reimbursements</li> </ul>	Libby Coles David Elliott, NC DOJ Narcisa Woods, NC DOJ
Commission Charge and Authority	Libby Coles
Break	
Presentations and Q&A	
<ul style="list-style-type: none"> <li>• Human Trafficking</li> <li>• Anti-Trafficking Efforts in North Carolina</li> <li>• Governor’s Crime Commission Oct. 2013 Report and Recommendations</li> </ul>	Amber Leuken Barwick, NC Conference of District Attorneys Christine Shaw Long, NCCAHT Maria Fryer, Governor’s Crime Commission
Discussion: Commission Priorities	Libby Coles
Discussion and Vote: Funding Opportunities	Libby Coles
<ul style="list-style-type: none"> <li>• HHS Rescue &amp; Restore Victims of Human Trafficking Regional Program</li> <li>• Other funding opportunities</li> </ul>	
Wrap-Up	Libby Coles



Adjournment

Libby Coles

**Thursday, May 22, 2014 – 10:00 am**  
**N.C. Department of Justice – Raleigh, N.C.**

**AGENDA**

Item

Facilitator/Presenter

Call to Order & Welcome

Libby Coles

Introductions

Approval of Minutes: March Meeting

Libby Coles

Recognition: Winston-Salem Investigation  
Presentation and Q&A

Rachel Parker, Triad Rapid Response Team,  
World Relief High Point

Strategic Planning Report

Libby Coles

Presentation: Process for Recommending  
New Policies, Procedures, and Legislation

Jennifer Haigwood

Discussion

Presentation: Process for Implementing Law  
Enforcement In-Service Training

Bill Dubois and Jennifer  
Fisher, NC Justice Academy

Discussion

NCCAHT Report

Christine Shaw Long

Break

Strategic Planning Session

Libby Coles

Wrap-Up and Next Steps

Libby Coles

Public Comment

Adjournment

**Thursday, July 24, 2014 – 10:00 am**  
**Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Introductions	
New Business	Libby Coles
• Ethics Commission Recommendation	
• General Statutes Commission Recommendation	
• HB 369 – Potential New Duties	David Elliot
HHS Grant to Address Human Trafficking Within the Child Welfare Population	Joy Stewart, MSW UNC School of Social Work
Law Enforcement In-Service Training Proposal	Bill Melton, Christine Shaw
• Discussion and Vote	
Presentation and Q&A: Federal Priorities and Initiatives to Address Human Trafficking	Barbara Kocher, Esq. and Theresa Segovia, U.S. Department of Justice
Break	
Strategic Planning Session	Libby Coles
Public Comment	
Wrap-Up and Next Steps	Libby Coles
Adjournment	

**Thursday, September 25, 2014 – 10:00 am  
Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Introductions	
Approval of Minutes: July Meeting	
Old Business	
<ul style="list-style-type: none"><li>• In-Service Training Proposal Update</li><li>• State Ethics Commission Decision</li><li>• Legislative Working Group Report</li></ul>	Bill Melton, Christine Shaw Long David Elliott Christine Shaw, Jennifer Haigwood
New Statutory Duties	Libby Coles, Jennifer Haigwood
Presentation and Q&A: Data Collection and Reporting	Lieutenant R.E. Hoffman Raleigh Police Department
Discussion	Caitlin Ryland
NCCAHT Report	Christine Shaw Long
Public Comment	
Break	
Awards Event Working Group Proposal	Autumn Hanline On Eagles Wings Ministries
Wrap-Up and Next Steps	Libby Coles
Adjournment	

**Thursday, November 20, 2014 – 10:00 am  
Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Introductions	
Approval of Minutes: September Meeting	
Old Business	
<ul style="list-style-type: none"><li>• Sexual Abuse Prevention Study Report</li><li>• Legislative Working Group Report</li><li>• Technology Report</li></ul>	Jennifer Haigwood Libby Coles Jennifer Haigwood Christine Shaw Long David Elliott
Commission Awards Event	Emily Fitchpatrick
Public Comment	
Developing North Carolina’s Capacity to Address Human Trafficking	Rebecca J. Macy Monika Johnson Hostler Robin Colbert
Break	
NCCAHT Report	Christine Shaw Long
Closed Session: Commission Awards	Libby Coles
Wrap-Up and Next Steps	Libby Coles
Adjournment	Libby Coles

**Thursday, May 21, 2015 – 10:00 am**  
**Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Approval of Minutes: 11/20/2014 Meeting	
Ethics Requirement	David Elliott
Project NO REST Report	Dr. Dean F. Duncan UNC School of Social Work
Technology Report	David Elliott
Strategic Plan Update	Libby Coles
Working Group Reports	
• Awards Event Working Group	Sarah Tellis
• Data Collection & Reporting Working Group	Caitlin Ryland
• Legislative Working Group	Jennifer Haigwood Christine Shaw Long
NCCAHT Report	Christine Shaw Long/Dave Alton Salvation Army of Wake County
Public Comment	
Break	
Discussion and Vote: Child Sexual Abuse Prevention Report	Jennifer Haigwood Sarah Vidrine, Prevent Child Abuse NC
Discussion and Vote: Letter in Support of UNC-CH Proposal to National Institute of Justice	Libby Coles
Wrap-Up and Next Steps	Libby Coles
Adjournment	

**Thursday, August 27, 2015 – 10:00 am**  
**Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome Ethics Requirement Appointments Website	David Elliott
Approval of Minutes	
HB 134; Session Law 2015-183	Rep. Rick Glazier
Discussion of Implementation Issues and how the HTC can assist	
Project NO REST	Liz Cline Fox 50
Break	
SBI Fusion Center	Special Agent Elena T. Jones Tiffany Cohn Elliot Smith
Wrap-Up and Next Steps	David Elliott
Adjournment	

**Thursday, October 29, 2015 – 10:00 am**  
**N.C. Department of Justice – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Introductions & Swearing-In Ceremony	
Approval of Minutes: 5/21/15, 8/27/15 Meetings	
Ethics Requirements and Evaluation Reports	David Elliott
Chair Report	Libby Coles
Session Law 2015-279	Sarah Tellis Rep. Dennis Riddell
Child Sexual Abuse Prevention Report Implementation	Jennifer Haigwood Sarah Vidrine, Prevent Child Abuse NC
Project C.O.P.E. Report	Gale McKoy Wilkins NC Council for Women
Public Comment	
Break	
Law Enforcement In-Service Training Report	Jennifer Fischer NC Justice Academy
NCCAHT Report	Christine Shaw Long
Working Group Reports and Action Items	
• Legislative Working Group	Jennifer Haigwood
• Data Collection & Reporting Working Group	Caitlin Ryland
• Awards Event Working Group	Emily Fitchpatrick
• Steering Committees Representative Report	Christine Shaw Long
Wrap-Up and Next Steps	Libby Coles
Adjournment	

**Thursday, December 3, 2015 – 10:00am  
N.C. Department of Justice – Raleigh, N.C.**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Ethics Reminder	David Elliot
Approval of Minutes: 10/29/15 Meeting	
Working Group Reports and Action Items	
• Technology Report	David Elliot
• Legislative Working Group: Annual Report	Jennifer Haigwood
• Data Collection & Reporting Working Group	Caitlin Ryland
• Awards Event Working Group	Emily Fitchpatrick
• Steering Committees Report	Christine Shaw Long
Chair Report	Libby Coles
NCCAHT Report	Christine Shaw Long
Winston-Salem Police Department backpage.com Notice	Marc Nichols
Public Comment	
Break	
Closed Session: Commission Awards	Libby Coles
Wrap-Up and Next Steps	Libby Coles
Adjournment	



**Thursday, February 25, 2016 – 10:00am**  
**Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Ethics Reminder	David Elliot
Introductions and Swearing-In Ceremony	Libby Coles
Approval of Minutes: 12/3/15 Meeting	
Working Group Reports and Action Items	
<ul style="list-style-type: none"><li>• Legislative Working Group</li><li>• Event Working Group</li><li>• Technology Report</li><li>• Data Collection &amp; Reporting Working Group</li><li>• NCCAHT and Steering Committees Report</li></ul>	Jennifer Haigwood Sarah Tellis David Elliot Caitlin Ryland Christine Shaw Long
Chair Report and Action Items	Libby Coles
<ul style="list-style-type: none"><li>• Grant Proposal: Governor's Crime Commission, Human Trafficking, 2016-2018</li><li>• Ongoing Initiatives</li></ul>	
Implementing NC Session Law 2015-279: Sex Trafficking Prevention and Referral Protocol in NC Schools	
Human Trafficking Commission Survey Results	Robin Colbert, NCCASA
NC Department of Public Instruction	Ellen Essick, Nakisha Floyd, DPI
UNC-CH School of Social Work	Ashley Givens, UNC-CH
Child Sexual Abuse Coalition	Sarah Vidrine
Project NO REST Prevention Committee	Prevent Child Abuse NC Pat Witt, Pam Strickland, Project NO REST
Center for Safer Schools	Kym Martin, DPS
Public Comment	
Break	

Statewide Hotline Proposal

Christine Shaw Long  
Jenna Novak, NHRTC  
Elizabeth Kline  
Project NO REST, Fox 50

Public Comment

Wrap-Up and Next Steps

Libby Coles

Adjournment

**Thursday, April 28, 2016 – 10:00am**  
**Governor’s Crime Commission – Raleigh, N.C.**

**AGENDA**

<u>Item</u>	<u>Facilitator/Presenter</u>
Call to Order & Welcome	Libby Coles
Ethics Reminder	David Elliott
Approval of Minutes: 2/25/15 Meeting	
Fayetteville Police Department	Sgt. Carl F. Wile Fayetteville Police Dept.
Chair Report and Action Items	Libby Coles
<ul style="list-style-type: none"><li>• Grant update: Governor's Crime Commission, Human Trafficking, 2016-2018</li><li>• Victim Services Discretionary Training grant</li><li>• Action item: Letter of Intent for ENCHTTF</li></ul>	
Alcohol Law Enforcement Initiative	Rodney Beckom NC DPS
Working Group Reports and Action Items	
<ul style="list-style-type: none"><li>• Technology Report</li></ul>	David Elliot
<ul style="list-style-type: none"><li>• Event Working Group</li></ul>	Sarah Tellis
<ul style="list-style-type: none"><li>• Legislative Working Group</li></ul>	Jennifer Haigwood
<ul style="list-style-type: none"><li>• NCCAHT and Steering Committees Report</li></ul>	Christine Shaw Long
<ul style="list-style-type: none"><li>• Data Collection &amp; Reporting Working Group</li></ul>	Caitlin Ryland
Update and Action Item - Implementing NC Session Law 2015-279: Sex Trafficking Prevention and Referral Protocol in NC Schools	Robin Colbert NC CASA
2015 CFSR Final Report and Program Improvement Plan	Kevin Kelley NC DHHS
Public Comment	

Break

Project NO REST Prevention Committee Report

Catherine Joyner, Pam  
Strickland, Pat Witt  
Project NO REST

Annual Report

Jennifer Haigwood

Wrap-Up and Next Steps

Libby Coles

Adjournment

## Legislative Proposal/Action Request

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The Commission is charged with suggesting, providing assistance, and reviewing new policies, procedures, or legislation related to human trafficking. Under this charge, stakeholders routinely approach the Commission with suggestions for statutory changes such as stiffening the criminal penalties for traffickers and requiring public posting of a human trafficking hotline. The Commission reviews these suggestions as they come and plans to make recommendations for statutory changes during the North Carolina General Assembly's 2017 long session.

A Commission priority for the future will include a request for \$50,000 in recurring funding to support one full-time administrative support position. The Commission currently relies on existing staff of the N.C. Department of Justice. However, in order to continue expanding the efforts of the Commission and to continue to fulfill its statutory responsibility, it is imperative that the Commission secure the funding to employ a staff person dedicated to the work of the Commission.

# Appendices

## **Appendix A-Governor's Proclamation of January 2016 as Human Trafficking Month**



# State of North Carolina

**PAT McCRORY**

GOVERNOR

HUMAN TRAFFICKING MONTH

2016

BY THE GOVERNOR OF THE STATE OF NORTH CAROLINA

## A PROCLAMATION

**WHEREAS**, human trafficking is the exploitive buying and selling of human beings and their services and is a borderless crime against individuals that violates the most basic human rights and deprives victims of human dignity and freedom; and

**WHEREAS**, human trafficking is a growing global problem and continues to be a growing problem in the United States, with the most serious form of human trafficking involving the exploitation of children and youth for commercial sex acts; and

**WHEREAS**, it is imperative that our young people and their families learn how to recognize risks and resist predators who use coercion and threats to manipulate children and youth into labor and sex trafficking; and

**WHEREAS**, the average age of child recruitment into modern-day slavery within the United States is 12; and

**WHEREAS**, North Carolina is aware this problem exists within its borders and is committed to protecting the vulnerable and ending human trafficking through continued prevention, prosecution, education and awareness; and

**WHEREAS**, the General Assembly recently enacted legislation that protects victims under the age of 18 from being trafficked in commercial sexual exploitation and increases penalties for convicted traffickers and buyers;

**NOW, THEREFORE**, I, PAT McCRORY, Governor of the State of North Carolina, do hereby proclaim January 2016, as "**HUMAN TRAFFICKING MONTH**" in North Carolina, and commend its observance to all citizens.

**IN WITNESS WHEREOF**, I have hereunto set my hand and affixed the Great Seal of the State of North Carolina at the Capitol in Raleigh this second day of December in the year of our Lord two thousand and fifteen, and of the Independence of the United States of America the two hundred and fortieth.



  
PAT McCRORY  
Governor

**Appendix B-Collaborative Memorandum of Understanding**





State of North Carolina  
Human Trafficking Commission

**MEMORANDUM OF UNDERSTANDING**

This document constitutes a Memorandum of Understanding (MOU) between the following, undersigned agencies (the “Collaborating Agencies”) demonstrating our past, present, and ongoing commitment to collaborate and cooperate on behalf of victims of human trafficking in North Carolina. The Collaborating Agencies:

- North Carolina Human Trafficking Commission
- Legal Aid of North Carolina
- North Carolina Coalition Against Sexual Assault
- Project FIGHT, The Salvation Army
- Project NO REST, UNC-CH School of Social Work
- Developing an Evidence-Informed Human Trafficking Awareness and Identification Program and Protocol to be Delivered in North Carolina Schools, UNC-CH School of Social Work
- World Relief High Point

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**BACKGROUND**

The Collaborating Agencies are each submitting a grant proposal to the North Carolina Governor’s Crime Commission, and/or are a subcontractor in a grant proposal to the North Carolina Governor’s Crime Commission, under the **Crime Victims’ Services Committee 2016 Proposed Funding Priority F, Human Trafficking**, to provide core crisis intervention services to victims of sexual, domestic, and/or labor trafficking statewide and to provide training and technical assistance to advocates serving this vulnerable population statewide. The Collaborating Agencies have participated in meetings, conversations, and/or other information-sharing in order to submit collaborative grant proposals, and will continue to do so throughout the life of grant and as North Carolina moves forward to provide ongoing robust services for victims of human trafficking.

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**STATEMENT OF COLLABORATION**

**The Collaborating Agencies state that the grant proposals we are submitting to Governor’s Crime Commission are collaborative and complementary grant proposals. Furthermore, the Collaborating Agencies commit to work together to fulfill the objectives in our grant proposals.**

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- signature page to follow -

**Collaborating Agencies & Representatives:**

**Signatures:**

Elizabeth M. Coles, Chairperson  
I. North Carolina Human Trafficking  
Commission

Elizabeth M. Coles

George R. Hausen, Jr., Executive Director  
II. Legal Aid of North Carolina

GRH

Monika Johnson Hostler, Executive Director  
III. North Carolina Coalition Against Sexual  
Assault

Monika Johnson Hostler

Christine Shaw Long, Director of Social  
Ministries  
IV. Project FIGHT, The Salvation Army

Christine Long

Dr. Dean F. Duncan, Project Director  
V. Project NO REST  
UNC-CH School of Social Work

Dr. F. Duncan

Dr. Cynthia Fraga Rizo, Project Director  
VI. "Developing an Evidence-Informed Human  
Trafficking Awareness and Identification  
Program and Protocol to be Delivered in  
North Carolina Schools"  
UNC-CH School of Social Work

Cynthia Fraga Rizo

Kristin Baggs, Finance Manager/Interim Director  
Andrew Timbic, Office Director 12-26-16  
VII. World Relief High Point

KTB

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**Appendix C-Human Trafficking 101**



## What is Human Trafficking?

**Human trafficking is modern-day slavery and involves the use of force, fraud, or coercion** to obtain some type of labor or commercial sex act. Millions of men, women, and children are trafficked into forced labor situations and into the sex trade worldwide. Many of these victims are lured from their homes with false promises of well-paying jobs; instead, they are forced or coerced into prostitution, domestic servitude, or other types of forced labor. Victims are found in legitimate and illegitimate labor industries, including sweatshops, massage parlors, agricultural fields, restaurants, hotels, and domestic service.

**Human trafficking is different from human smuggling.** Trafficking is exploitation-based and does not require movement across borders or any type of transportation.

## Who are the Victims? Who is at Risk?

**Trafficking victims can be any age, race, gender, or nationality.** Trafficking victims can be men or women, young or old, American or from abroad, with or without legal status.

Traffickers prey on victims with little or no social safety net. They look for victims who are vulnerable because of their illegal immigration status, limited English proficiency, and those who may be in vulnerable situations due to economic hardship, political instability, natural disasters, or other causes.

The indicators listed are just a few that may alert you to a potential human trafficking situation. No single indicator is necessarily proof of human trafficking. If you suspect that a person may be a victim of human trafficking, please call the Immigration and Customs Enforcement (ICE) Homeland Security Investigations (HSI) Tip-line at 1-866-347-2423. You can also report online at [www.ice.gov/tips](http://www.ice.gov/tips).

To reach a non-governmental organization for confidential help and information, 24 hours a day, please call the National Human Trafficking Resource Center at 1-888-3737-888.

## How do I Identify Human Trafficking?

Human trafficking is often “hidden in plain sight.” There are a number of red flags, or indicators, which can help alert you to human trafficking. Recognizing the signs is the first step in identifying victims.

### Some Indicators Concerning a Potential Victim Include:

#### Behavior or Physical State:

- Does the victim act fearful, anxious, depressed, submissive, tense, or nervous/paranoid?
- Does the victim defer to another person to speak for him or her?
- Does the victim show signs of physical and/or sexual abuse, physical restraint, confinement, or torture?
- Has the victim been harmed or deprived of food, water, sleep, medical care, or other life necessities?
- Does the victim have few or no personal possessions?

#### Social Behavior:

- Can the victim freely contact friends or family?
- Is the victim allowed to socialize or attend religious services?
- Does the victim have freedom of movement?
- Has the victim or family been threatened with harm if the victim attempts to escape?

#### Work Conditions and Immigration Status:

- Does the victim work excessively long and/or unusual hours?
- Is the victim a juvenile engaged in commercial sex?
- Was the victim recruited for one purpose and forced to engage in some other job?
- Is the victim’s salary being garnished to pay off a smuggling fee? (Paying off a smuggling fee alone is not considered trafficking.)
- Has the victim been forced to perform sexual acts?
- Has the victim been threatened with deportation or law enforcement action? Is the victim in possession of identification and travel documents; if not, who has control of the documents?

#### Minor Victims:

- Is the victim a juvenile engaged in commercial sex?

For more information, please visit:  
[www.dhs.gov/bluecampaign](http://www.dhs.gov/bluecampaign)

Like us on Facebook!  
[www.facebook.com/bluecampaign](https://www.facebook.com/bluecampaign)

If you suspect that a person may be a victim of human trafficking, please call the U.S. Immigration and Customs Enforcement, Homeland Security Investigations Tip-line at 1-866-347-2423. You can also report online at [www.ice.gov/tips](http://www.ice.gov/tips).