File No.	20CF	R 054378		Law Enforcement Case No.		LID No.	SID No.	FBI No.		
200K 054510							889594LC4			
	RRANT F	OR ARRI	ST	STATE OF N	ORTH CAROL	INA ,	The General Cou	rt Of Justice		
Offense I M-RESISTING PUBLIC OFFICER II M-INJURY TO PERSONAL PROPERTY III M-DISORDERLY CONDUCT			ALAMA	NCE Co	unty	District Court D				
		RTH CAROLI	NA VS.							
Name And Address Of Defendant MAURICE WELLS JR. 10 ASPEN DR APT. A GREENSBORO NC 27409 GUILFORD COUNTY (336) 279-8339			To any officer with authority and jurisdiction to execute a warrant for arrest for the offense(s) charged below: I, the undersigned, find that there is probable cause to believe that on or about the date of offense shown and in the county named above the defendant named above unlawfully and willfully did resist, delay and obstruct SYKES, a public officer holding the office of DEPUTY SHERIFF, by FAILED TO HEED COMMANDS. At the time, the officer was discharging and attempting to discharge a duty of his office by REMOVING THE DEFENDANT FROM THE ROADWAY. I, the undersigned, find that there is probable cause to believe that on or about the date of offense							
Race	Sex	Date Of Birth	Age	I, the undersigned	l, find that there is	probable car	use to believe tha	t on or about	the date of offen	se
B Social Security No	M M	06/30/1986 Drivers License N		shown and in the	county named abo	ve the deten	dant named abov	e uniawiully	and willfully did	l CO
Social Security No.	i./Tax ID No.	222825			ersonal property, V	EHICLE P.	ASSING BY, the	e property of	HAMLEII AUI	.0
Name Of Defenda	nt's Employer			REPAIR.						
Offense Code(s) I 5310 II 2912 III 5330 Date Of Offense Offense In Violation Of G.S. I 14-223 II 14-160 III 14-288.4			I, the undersigned, find that there is probable cause to believe that on or about the date of offense shown and in the county named above the defendant named above unlawfully and willfully did intentionally cause a public disturbance at 1 NE COURT SQ, by engaging in fighting, violent conduct and conduct creating the threat of imminent fighting and violence. This conduct consisted of STRIKING A VEHICLE PASSING BY.							
Date Of Arrest & C	6/2020	s Shown On Finger	rint Card) 7 U C U							
MARK A DO	CKERY JR JI COUNTY SI		CE	This act(s) was in v	riolation of the law(s)	referred to in	n this Warrant. Thi	s Warrant is is:	sued upon informa	ation
GRAHAM		NC 27	253	furnished under oa	th by the complainar	t listed. You	are DIRECTED to	arrest the defe	endant and bring th	
ALAMANCE COUNTY (336) 570-6300 Names & Addresses Of Witnesses (Including Counties & Telephone Nos.) DAVID SYKES			defendant before a judicial official without unnecessary delay to answer the charge(s) above.							
1		IERIFFS OFFI	CE							
109 SOUTH	MAPLE ST	NC 27	252	Signature		Location Of Cou	ırt	10	Court Date	_
GRAHAM ALAMANCE	COUNTY	(336) 570-63		1 *	OUNCILMAN		County Courthouse;		10/20/2020)
Misdemeano	r Offense Which	Requires Date Iss			Deputy CSC Clerk Of Superior Court	212 W ELM GRAHAM,			Court Time 09:00	X AM
					(over)					

If this Warrant For Arrest is not served within one hundred and eighty (180)	District Attorney	☐ Waived Attorney Fo	for Defendant	Appointed	PRIOR CONVICTIONS:
days, it must be returned to the Clerk of Court in the county in which it was issued with the reason for the failure of service noted thereon.		☐ Not Indigent ☐ Denied		Retained No./Le	evel: 0 I (0) II (1-4) III (5+)
RETURN OF SERVICE	PLEA: guilty no contest		VERDICT: ☐ guilty		M.CL. □A1 □1 □2 □3
I certify that this Warrant was received and served as follows:	guilty □ no contest _		☐ guilty		M.CL. □A1 □1 □2 □3
Date Received Date Served Time Served AM Date Returned					M.CL. 🗆 A1 🗆 1 🗆 2 🗀 3
09-26-20 09-26-20 2157 DAM 09-26-20				у	
By arresting the defendant and bringing the defendant before:				erstandingly ent	ered the above plea; on the above verdict,
Name Of Judicial Official	it is ORDERED that the defend	nant: pay costs and a	stody of the Gabariff GM		* Pretrial credit days served.
	☐ Work release ☐ is recomme	nded. Dis not recommen	atouy of the ☐ sheffill. ☐ M aded. ☐ is ordered tuse for	n AOC-CR-6021	i retilal Geuit days served.
This Warrant WAS NOT served for the following reason:	☐ The Court finds that a ☐ In	onger shorter perio	od of probation than that whi	ich is specified i	in G.S. 15A-1343.2(d) is necessary.
	☐ Execution of the sentence is	suspended and the defer	ndant is placed on unsuperv	ised probation*	for months, subject to the
Signature Of Officer Making Return Name Of Officer (type or print)					explosive or other deadly weapon listed
Signature of Officer Waking Return Name of Officer (type or print)					or of vocational training, that will equip the
	defendant for suitable employn the Court; (5) pay to the Clei	rk the costs of court and	any additional sums shows b	nelow	ort and family obligations, as required by
Department Or Agency Of Officer			Attorney's Fee	Community Ser	vice Fee Other
PEDEL IVEDVIDEIGGUANGE			Attorney's Fee	\$	vice ree Other \$
REDELIVERY/REISSUANCE	\$ \$		1.7	. 10	3 202
Date Signature ☐ Dep. CSC ☐ Assist. CSC ☐ CSC	AOC-CR-382, "Certification Of Ide	units) for aggreeded party(les entity (Victims' Restitution)/Ce	ertification Of Identity (Witness A	ttendance).")	d SSN or Tax ID No. of aggrieved party(ies) on
RETURN FOLLOWING REDELIVERY/REISSUANCE					
I certify that this Warrant was received and served as follows:	1				
Date Received Date Served Time Served AM □ AM □ PM					
By arresting the defendant and bringing the defendant before:	* 2 n 1 2*				
Name Of Judicial Official					n, as directed by the judicial services
			43B-708 within da	ays.	
This Warrant WAS NOT served for the following reason:	7. not be found in or on the				
	□ 8. not assault, communicat□ 9. provide a DNA sample p□ 10. Other:	oursuant to G.S. 15A-266.	4. (AOC-CR-319)		
Signature Of Officer Making Return Name Of Officer (type or print)					
Department Or Agency Of Officer					174.15.34.4
		7			
APPEAL ENTRIES	It is ORDERED that this: Jugar	dgment is continued upon se be consolidated for jud	payment of costs.		
The defendant, in open court, gives notice of appeal to the			piration of the sentence in		
District Superior Court.	COMMITMENT: It is ORD	ERED that the Clerk deli	iver two certified copies of t	this Judgment	and Commitment to the sheriff and that
The current pretrial release order is modified as follows:	the sheriff cause the defen with the conditions of relea	idant to be retained in cu	istody to serve the sentence	e imposed or u	intil the defendant shall have complied
	PROBABLE CAUSE:				
Date Signature Of District Court Judge Or Magistrate	☐ Probable cause is found as Court for action by the grand			, and	d the defendant is bound over to Superior
	☐ No probable cause is found			of this W	arrant and the Count(s) is dismissed.
WAIVER OF PROBABLE CAUSE HEARING	Silver and the second s		e Or Magistrate (type or print)		District Court Judge Or Magistrate
The undersigned defendant, with the consent of his/her attorney, waives the right to a probable cause hearing.	l prosecutivo de la constante				¥
Date Waived Signature Of Defendant			CERTIFICATION		
	I certify that this Judgment is a			e in this case.	
Signature Of Attorney	Date	Date Delivered To Sheriff	Signature		☐ Dep. CSC ☐ Asst. CSC ☐ Clerk Of Superior Court
AOC-CR-100, Side Two, Rev. 12/17 © 2017 Administrative Office of the Courts	*NOTE: If DWI, use AOC-CR-342 ((active) or AOC-CR-310 (prob	pation). If active sentence to DAC	JJ, use AOC-CR-	602. If supervised probation, use AOC-CR-604.

STATE OF N	NORTH C	AROLINA		File No.	20CR054378				
ALAM	ALAMANCE County				In The General Court Of Justice ☑ District ☐ Superior Court Divisi				
Name And Address Of Def MAURICE WELLS 10 ASPEN DRIVE APT. A GREENSBORO		VERSUS NC 27403	- 020 DEC	STATEME	DEMEANOR NT OF CHARGES				
Race B	Sex M	Date Of Birth 06/30/1986		IM		G.S. 15A-922			
<u> </u>		ense(s)		te Of Offense OR Range Of Offense	G.S. No.	CL.			
RESISTING PUBLI	IC OFFICER		09/26/2	2020	14-223	2			
INJURY TO PERSO	ONAL PROPE	ERTY	09/26/2	2020	14-160	2			
DISORDERLY CO		on and belief allege that on or a	09/26/		14-288.4	2			
COUNT III:	use a public d	vit: A VEHICLE PASSING BY isturbance at 1 NW COURT SQ and violence. This conduct consists	UARE, by en	gaging in fighting,	violent conduct, and condu	act creating			
			_						
Date 12/21/2020	I	ssecutor (type or print) ATRICK HARRISON	Si	ignature Of Prosecutor	Kein Patrick Ha	vuion			

Fair Filmer Hemisson

		File No.	
STATE OF NORTH C	CAROLINA	20CR 05437	^{'8}
ALAMANCE	County	In The General Court C ▼ District □ Superior Co	of Justice ourt Division
Name And Mailing Address Of Defendant MAURICE WELLS JR. 10 ASPEN DR APT. A GREENSBORO	NC 27409	APPEARANCE FOR PRETRIAL REL	
Telephone No. Of Defendant	79-8339	PRETRIAL REL	EASE
Total Bond Required \$ \$2,500.00	Amount Of This Bond \$ \$2,500.00	# 20AB918376	G.S. 15A-531, 15A-534, 15A-544.2
Offenses And Additional File Numbers	M-INJURY TO PERSONAL PROPERTY; M-DISORDERLY CONDU		☐ See Attachment
Carolina the sum shown above, sub Cash Appearance Bond By Defer North Carolina the sum shown above upon the Court's determination that that it will be available to satisfy my Defendant's Property Appearance shown above, subject to the condit to real or personal property, payable Surety Appearance Bond - We, the of North Carolina the sum shown above, or runner attests that the AFF cash to secure the obligation as sur	oject to the conditions of this Bond standant (See note on reverse side.) - we, and hereby deposit the cash ident the conditions of release have been obligations. The Bond - I, the undersigned defendant ions of this Bond stated on the reverse to the State of North Carolina and we undersigned, jointly and severally accove, subject to the conditions of this EFIDAVIT on the reverse side is complete.	ated on the reverse side. I, the undersigned defendant, acknowledge that I am bound to be side, and as security for said Borvith power of sale conditioned upor cknowledge that we and our persor Bond stated on the reverse side. An atet and true. If a cash deposit is indianding that the deposit will be returned.	wes and I are bound to pay the State of North lowledge that I am bound to pay the State of derstanding that the deposit will be returned as of this Bond stated on the reverse side, and to pay the State of North Carolina the sum and have executed a mortgage or deed of trust in the breach of any condition of this Bond. The presentatives are bound to pay the State by undersigned professional bondsman, bail dicated below, surety(ies) has deposited the licetoned to the surety(ies) upon termination of that bond, see note on reverse side.)
Date Of Execution Of Bond	Tat it will two t be available to satisfy o	Signature of Defendant	
09/26	5/2020	TION PONDSMAN	
Con attached AOC CR 201A for ad	Iditional accommodation bondsmen e	TION BONDSMAN	
Name And Address Of Accommodation Bon		Name And Address Of Accommoda	tion Bondsman
Telephone No.		Telephone No.	
	PROFESSIO	NAL BONDSMAN	
Name Of Bondsman		Name Of Runner, If Applicable	
License No. Of Bondsman	Telephone No.	License No. Of Runner	Telephone No.
	INSURAN	CE COMPANY	
Name Of Insurance Company		Name Of Bail Agent	
Power Of Appointment No. Of Bail Agent		License No. Of Bail Agent	Telephone No.
	SIG	NATURE	
Signature Of Surety		Signature Of Surety	
	JBSCRIBED TO BEFORE ME	SWORN/AFFIRMED A	ND SUBSCRIBED TO BEFORE ME Signature
Date 09/26/2020 Signatur KELL	Y R COUNCILMAN	Date	Signature
Magistrate Deputy CSC A Custodian Of Detention Facility [G.S. 15	Assistant CSC Clerk Of Superior Col	urt Magistrate Deputy CSC Custodian Of Detention Facility	Assistant CSC Clerk Of Superior Court
Sustainan Of Determion Facility [6.3. 18		CASH DEPOSITED	
Signature Of Official Accepting Cash		fficial Accepting Cash (type or print)	Receipt No.
NOTE: If cash deposited, see note on rev AOC-CR-201, Rev. 4/18 © 2018 Administrative Office of the 0	(see AOC-CR-238 if release Original after judgment in superior court)	AL COPY ginal - File (Over)	Beart

	C	ONDITIONS	V SV		
The conditions of this Bond are that the above that this Bond is effective and binding upon the of Justice until the entry of judgment in the disearlier by operation of law or order of the coundefendant fails to appear as required, the Cou	e defendant and each sure trict court from which no a t. If the defendant appears	ety throughout all sta ppeal is taken or unti as ordered until terr	ges of the proceed If the entry of judg nination of the Bo	dings in the trial divisions of ment in the superior court, und, then the bond is to be v	f the General Court unless terminated oid, but if the
Each accommodation bondsman, by signing of fide resident of North Carolina. Aside from love surety. I own sufficient property over and above be ordered forfeited. I understand that if I sign	e and affection and release re all liabilities, homestead	e of the above name and other exemption	d defendant, I hav ns allowed me by	ve received no consideration	n for acting as
		AFFIDAVIT			
NOTE: "Professional bondsmen, surety bondsmen [b] by the Administrative Office of the Courts." G.			ırt having jurisdictior	over the principal an affidavit o	on a form furnished
1. I have not, nor has anyone for my use, b				executing this Bond.	
2. I have been promised a premium in the	amount shown below, which	ch is due on the date	shown below.		
3. I have received a premium in the amoun					
4. I have been given collateral security by t	he person named below, o	of the nature and in t	he amount shown	below.	
Amount Of Premium Promised	Date Due			Amount Of Premium Received	
\$.				\$	
Name Of Person From Whom Collateral Received	Nature Of Collateral		De la constante	Value	
			-		
	POWER	X STAMP OR OF ATTORN HERE	EY		
	ETURN OF CUSTOR				
The defendant named on the reverse was rele	todian (type or print)	Signature Of C			na. Deputy Sheriff
Date Defendant Released Name Of Cus	todian (type or print)	Signature Or C	custodian	Sheriff Other	
NOTES ON CASH BONDS: (1) To Official Taking The Bond. Use this for When Cash Deposited By Defendant Of Enter defendant's name, address and teled Do no more. No other person's name show Make receipt out to DEFENDANT, not to a When Cash Deposited By Another Person's name of the Cash Deposited By Another Person's name of the Cash Deposited By Another Person's name of the Cash Deposited By Another Person (1) The Cash Deposited By Another Person (r By Another Person Wh aphone number at the top o uld appear on this form. El any other person.	o Intends For The Conferment of Side One. Check the Inter your name, sign	Cash To Be Used Cash Appearance and enter receipt	e Bond By Defendant." Hav t number under "Complete li	e defendant sign. f Cash Deposited."

When Cash Deposited By Another Person Who Does NOT Intend For The Cash To Be Used To Satisfy The Defendant's Obligations.

Enter defendant's name, address and telephone number at the top of Side One. Check "Surety Appearance Bond." Have defendant sign. Enter name, address and telephone number of person depositing cash under "Accommodation Bondsman." Have that person sign under "Signature Of Surety."

Complete notarization for that person. Enter your name, sign and enter receipt number under "Complete If Cash Deposited." Make receipt out to person depositing the cash.

- (2) To Bookkeeper. If case disposed without forfeiture, disburse cash as follows: (1) If "Cash Appearance Bond By Defendant" checked on Side One, disburse to defendant or apply to defendant's obligations if court so orders. (2) If "Surety Appearance Bond" is checked on Side One, disburse only to the person(s) named under "Accommodation Bondsman."
- (3) Bond By Insurance Company Or Professional Bondsman As Surety Is Same As Cash Except In Child Support. G.S. 15A-531(4) provides that an appearance bond executed by an insurance company or a professional bondsman (or a bail agent or runner on behalf of one of those sureties) is considered the same as a cash deposit, except in child support contempt proceedings for which only cash may satisfy a cash bond requirement.

		Docke	my (ACFE	2
STATE OF NORTH CA	AROLINA	File No. 20CR 0543	78	
ALAMANCE	County	In The General Court		
STATE VE	RSUS			
Name And Address Of Defendant				
MAURICE WELLS JR.		CONDITIONS OF F	A STATE OF THE PARTY OF THE PAR	
10 ASPEN DR		AND RELEASE	ORDER	
APT. A				
GREENSBORO	NC 27409	# 20RO918346	G.S. Ch	hapter 15A, Art. 25, 26
		Amount Of Bond \$	\$2,500.00	
Offenses And Additional File Numbers 20CR54378 WFA; M-RESISTING PUB	LIC OFFICER; M-INJURY TO PERSONA	L PROPERTY; M-DISORDERLY COND		
			1	See Attachment
Location Of Court Alamance County Courthouse; CRM		X District Superior	10/20/2020 07.	00 X AM PM
To The Defendant Named Above, you fail to appear, you will be arrest warrant if you violate any condition of	ed and you may be charged with release in this Order or in any d	the crime of willful failure to apposite the transfer to apposite the transfer of the crime the crime to the crime t	pear. You also may be a lice.	continued dates. arrested without a
HOUSE ARREST with ELECTRO	harge(s) against him/her and his cution of your: WRITTEN PRO CURED BOND in the amount show ONIC MONITORING administered bour residence for the purpose(s) of INTO THE CITY LIMITS	MISE to appear X UNSECUREI Nn above (NOTE: Give a copy of this y (agency) Demployment Counseling	D BOND in the amount shaped order to any surety who po	and the SECURED vocational training
	BOTH OF YOUR CASES			
The defendant is required to provide Prior to release, the defendant shall The defendant has been (i) ch with a pending felony charge or prior This Order is entered upon defendant Order dated The defendant was arrested or surre	provide his/her (check all that apply) arged with a felony while on probar conviction requiring registration unit's warrantless arrest for violation and after failing to appear as re-	fingerprints. DNA samption (complete AOC-CR-272, Side One nder G.S. 14, Article 27A (complete of conditions of release entered prequired under a prior release order). [] (ii) arrested for v AOC-CR-272, Side Two). eviously for the above-ca	riolation of probation
☐ This was the defendant's second or ☐ Your release is subject to the condition		AOC-CR-270. Other:		
Additional Information NOW HAS TWO PENDING CASES V SQUARE IN GRAHAM NC(20CR531		ED FOR DISORDERLY COND	UCT AT A DEMONST	RATION IN COURT
Date Signature Of Ju	dicial Official	X Magistrate Deputy	CSC Assistant CSC	
09/26/2020 K	CELLY R COUNCILMAN	Clerk Of Superior Court	District Court Judge	Superior Court Judg
		COMMITMENT		
To The Custodian Of The Detention F released if authorized above. If the defendence hold him/her as provided on the	dant is not sooner released, you are	RDERED to receive in your custody ORDERED to: X produce him/h the following purpose:	y the defendant named a er in Court as provided at	above who may be bove.
[for charges covered by G.S. 15A-534.1 (do this county after the entry of this Orc	omestic violence) or 15A-534.7 (threat of notes of the or, if no session is held before a magistrate of this county a	enter date and time 48 hours after time	of arrest)	Superior Court held in
Name Of Detention Facility	Date	Signature Of Judicial Official		
ALAMANCE COUNTY JAIL	09/26/2020	KELL	Y R COUNCILMAN	
	VRITTEN PROMISE TO AP			
I, the undersigned, promise to appear a l understand and agree that this promis judgment in Superior Court. If I am relebis/her signature to supervise me.	e is effective until the entry of juda	ment in the District Court from which	ch no appeal is taken or	until the entry of
Date Signature Of Defend	lant	Signature Of Person Agreeing To S	Supervise Defendant	
Name Of Person Agreeing to Supervise Defendance	dant (type or print)	Address Of Person Agreeing To Su	upervise Defendant	
	DEFENDANT F	RELEASED ON BAIL		
2654X 2000	ime 2230 AM F	Signature OF Jailer Ru	int	
AOC-CR-200, Rev. 12/18 © 2018 Administrative Office of the Cou	urts	GINAL COPY		

	178				SE MODIFIC	ATIONS	and the second of the second o
The Condition	ns of Release	on the reverse are	modified as f	ollows:	11/20		
		Modification			Date		Signature Of Judicial Official

		CONTRACTOR OF	LIDDI EMEN	ITAL ODDER	C FOR COM	ALTRACALT	
					S FOR COM	VIIIIVIENI	
		red produced in C					
Date	Time	Place	9	Purpose			Signature Of Judicial Official
		La Company					
181				2 2 1		-	
						-	
		DE	FENDANT	RECEIVED B	Y DETENTION	VEACILITY	
	Date			Time			gnature Of Jailer
							9
		DEFI	ENDANT R	ELEASED FO	R COURT AF	PEARANCE	
	Date			Time		Sig	gnature Of Jailer
	31						
1	11.7.19				1.475		
	OTODIAN T::		Ho - d - 5	-laud to f	-!!		

NOTE TO CUSTODIAN: This form shall accompany the defendant to court for all appearances.

AOC-CR-200, Side Two, Rev. 12/18
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STATE OF NORTH CAROLINA COUNTY OF ALAMANCE	IN THE GENERAL COURT OF JUSTICE DISTRICT COURT DIVISION
2020 OCT -7 A 9: 23	20 CR 054378
STATE OF NORTH CAROLINA) ALAMANCE CO.)C.S.C	
v. BY	MOTION FOR CHANGE OF CONDITIONS OF PRE-TRIAL
MAURICE WELLS,	RELEASE [N.C.G.S. § 15A-534 (f)]
Defendant.	

Maurice Wells, by and through his undersigned legal counsel, does hereby move the court for an order declaring void that portion of the Conditions of Release and Release Order issued by Magistrate Kelly R. Councilman on September 26, 2020, which states: "DO NOT COME BACK INTO THE CITY LIMITS OF GRAHAM NC UNLESS IT IS FOR YOUR PENDING COURT DATES UNTIL BOTH OF YOUR CASES (20 CR 53112 & 054378) ARE DISPOSED OF PER MAGISTARTE [sic] COUNCILMAN 9/26/20." In support if this Motion, Defendant shows the following:

- 1. Alamance County Sheriff Office arrested Mr. Wells on July 11, 2020 and again on September 26, 2020 while he was exercising his rights under the First Amendment of the United States Constitution to protest police brutality, white supremacy, and the Confederate monument located in Graham's public square. On July 11, Mr. Wells was charged with failure to disperse and disorderly conduct, and on September 26 he was charged with resisting a public officer, injury to public property and disorderly conduct.
- 2. The July 11 charges have been set for trial on November 9, 2020, and Defendant's first appearance for the September 26 charges is on October 20, 2020.

- 3. Magistrate Councilman's banishment of Mr. Wells from the City of Graham fails to comply with G.S. § 15A-534 and is also void under North Carolina law. "In North Carolina, a court has no power to pass a sentence of banishment; and if it does so, the sentence is void." *State v. Culp*, 30 N.C. App. 398, 399, 226 S.E.2d 841, 842 (1976). Banishment has been broadly defined to include orders compelling people "to quit a city, place, or country, for a specific period of time, or for life." *Id*.
- 4. Importantly, *State v. Culp* and its precedents involve banishment following a criminal conviction, whereas Mr. Wells' banishment is a pre-trial condition of release, and hence and even greater affront to public policy and his constitutional right to freedom of movement. *See, e.g., State v. Doughtie*, 237 N.C. 368, 369, 74 S.E.2d 922, 923, 1953 ("In the states of the United States, a sentence banishing one convicted of crime from the state is generally held to be beyond the power of the court. It is impliedly prohibited by public policy.").
- 5. As will be shown at a hearing on this motion, Mr. Wells poses no threat to persons or property in Graham, and Magistrate Councilman's banishment of Mr. Wells from the city limits of Graham as a condition of his release is motivated by unconstitutional viewpoint discrimination by local government officials and Alamance County Sheriff's Office.

In light of all of the above, the Conditions of Release and Release Order should be changed to revoke the banishment provision. The undersigned respectfully requests a hearing on this motion as soon as possible, as Mr. Wells intends to continue exercising his constitutional rights to expressive speech protected by the First Amendment and to move freely and lawfully in and around the City of Graham in the days and weeks ahead.

Respectfully submitted, this the day of October 2020.

Elizabeth Haddix

North Carolina Bar No. 25818 ehaddix@lawyerscommittee.org

Mark Dorosin

North Carolina Bar No. 20935

mdorosin@lawyerscommittee.org

Lawyers' Committee for Civil Rights Under Law

P.O. Box 956

Carrboro, NC 27510

Tel. 919-914-6106

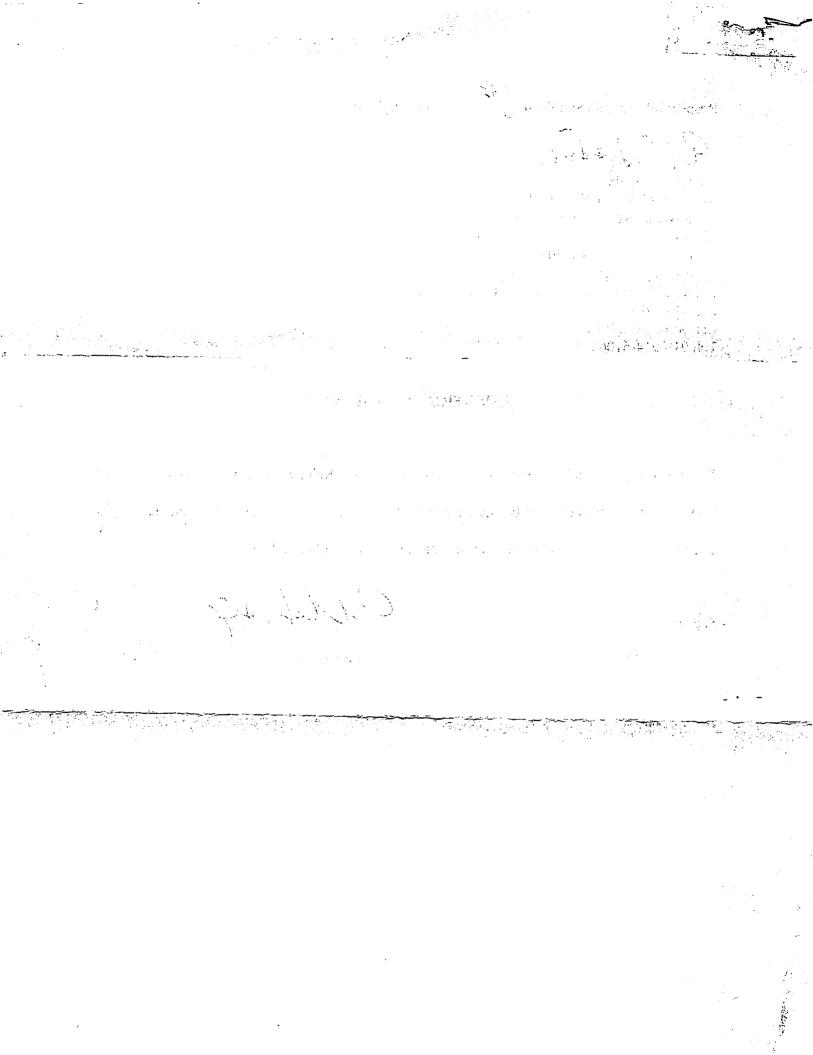
CERTIFICATE OF SERVICE

The foregoing Motion for Change of Conditions of Pre-Trial Release was emailed to the Alamance County District Attorney Sean Boone on October 6, 2020 and served by personal hand delivery at 212 West Elm Street, Graham, North Carolina, 27253 on October 7, 2020.

Signed:

Elizabeth Haddix

elfessig



STATE OF NORTH CAROLINA COUNTY OF ALAMANCE		IN THE GENERAL COURT OF JUSTICI DISTRICT COURT DIVISION 20 CR 054378				
STATE OF NORTH CAROLINA)					
)	,				
)	MEMORANDUM OF LAW IN SUPPORT				
)	OF MOTION FOR CHANGE OF				
v.)	CONDITIONS OF PRE-TRIAL				
)	RELEASE				
MAURICE WELLS,)	[N.C.G.S. § 15A-534 (f)]				
)					
Defendant.)					

Maurice Wells, by and through his undersigned legal counsel, does hereby offer the following in support of his Motion For Change of Conditions of Pretrial Release.

ISSUE PRESENTED

WHETHER A MAGISTRATE MAY ORDER, AS A CONDITION OF PRE-TRIAL RELEASE, THAT DEFENDANT BE BANNED FROM THE CITY LIMITS OF GRAHAM NC AS A CONDITION OF PRETRIAL RELEASE.

STATEMENT OF FACTS

On July 11, 2020, Alamance County Sheriff Office (ACSO) arrested Mr. Wells while he was exercising his rights under the First Amendment of the United States Constitution to protest police brutality, white supremacy, and the Confederate monument located in Graham's public square. Mr. Wells was charged with failure to disperse and disorderly conduct.

On August 14, 2020, the Middle District of North Carolina federal court ruled that the sidewalks, steps and landings and area surrounding the Historic Courthouse in Graham's public square are a traditional public forum, and that the County and ACSO's policy of barring protestors' access to those areas violated their First Amendment rights. See attached Exhibit A, Memorandum Opinion and Order in *NAACP et al v. Peterman et al*, 1:20-CV-613 (MDNC August 14, 2020).

On September 26, 2020, Mr. Wells was arrested while again exercising his First Amendment rights, protesting white supremacy, police brutality and the Confederate monument in Graham. He was charged with Resisting a Public Officer, Injury to Personal Property and Disorderly Conduct, and was released with an unsecured bond of \$2,500, along with the following condition of release by Magistrate Kelly R. Councilman: "DO NOT COME BACK INTO THE CITY LIMITS OF GRAHAM NC UNLESS IT IS FOR YOUR PENDING COURT DATES UNTIL BOTH OF YOUR CASES (20 CR 53112 & 054378) ARE DISPOSED OF PER MAGISTARTE [sic] COUNCILMAN 9/26/20." See attached Exhibit B, Charging Document and Conditions of Pre-trial Release.

The July 11 charges have been set for trial on November 9, 2020, and Defendant's first appearance for the September 26 charges is on October 20, 2020.

ARGUMENT

N.C.G.S. § 15A-534 describes the procedure for determining conditions of pretrial release. In this case, Magistrate Councilman released Mr. Wells with an unsecured bond pursuant to § 15A-534 (a)(2), which means that she necessarily determined Mr. Wells would appear in court as required and posed no danger of injury to any person or property. See N.C.G.S. § 15A-534 (b) (requiring imposition of conditions (4) or (5), execution of an appearance bond by cash deposit or house arrest, if the judicial official determines that the arrestee will not appear as required; will pose a danger of injury to any person; or is likely to result in destruction of evidence, subornation of perjury, or intimidation of potential witnesses). For that reason alone, the magistrate's added condition of release that Mr. Wells be banished from the city limits of Graham pending resolution of his pending misdemeanor charges cannot be justified by any legitimate concern that Mr. Wells poses a threat to persons or of any of the other provisions of

N.C.G.S. § 15A-534 (b). Rather, the totality of the circumstances, including the basis for Mr. Wells' arrest, show that the magistrate intended to prevent Mr. Wells from continuing to exercise his First Amendment rights to demonstrate against police brutality and white supremacy anywhere in the City of Graham.

Magistrate Councilman's banishment of Mr. Wells from the City of Graham is void under North Carolina law. "In North Carolina, a court has no power to pass a sentence of banishment; and if it does so, the sentence is void." *State v. Culp*, 30 N.C. App. 398, 399, 226 S.E.2d 841, 842 (1976). Banishment has been broadly defined to include orders compelling people "to quit a city, place, or country, for a specific period of time, or for life." *Id*.

Importantly, *State v. Culp* and its precedents involve banishment *following* a criminal conviction, whereas Mr. Wells' banishment is a pre-trial condition of release, and hence and even greater affront to public policy and his constitutional right to freedom of movement. *See, e.g.*, *State v. Doughtie*, 237 N.C. 368, 369, 74 S.E.2d 922, 923, 1953 ("In the states of the United States, a sentence banishing one convicted of crime from the state is generally held to be beyond the power of the court. It is impliedly prohibited by public policy."). Given that Mr. Wells could not legally be banished from the city even if convicted on the pending charges against him, imposing such a restriction as a condition of release must also necessarily be void.

CONCLUSION

In light of all of the above, the Conditions of Release and Release Order should be changed to strike the banishment provision.

Respectfully submitted, this the 2 day of October 2020.

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CERTIFICATE OF SERVICE

The foregoing Memorandum of Law in Support of Motion for Change of Conditions of Pre-Trial Release was hand delivered to the Alamance County Assistant District Attorney Morgan Whitney on October 12, 2020 at 212 West Elm Street, Graham, North Carolina, 27253.

Signed:

Elizabeth Haddix



IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF NORTH CAROLINA

20-CV-613
);

MEMORANDUM OPINION AND ORDER

Catherine C. Eagles, District Judge.

The plaintiffs move for a preliminary injunction restraining the defendants from prohibiting protests in the immediate vicinity of the Alamance County Courthouse. The plaintiffs are likely to be successful on their claims that the County defendants are violating their First Amendment rights by prohibiting protests on the steps, grounds, and sidewalks surrounding the Historic Alamance County Courthouse, and they are likely to suffer irreparable harm absent preliminary relief.

PROCEDURAL HISTORY

This case began on July 2, 2020, when the plaintiffs filed a complaint and a motion for temporary restraining order and preliminary injunction directed towards enforcement of an ordinance enacted by the City of Graham that governed parade and protest permits. *See* Docs. 1, 2. The plaintiffs are the Alamance County Branch of the National Association for the Advancement of Colored People and several individuals

actively engaged in protesting against a monument outside the Alamance County Historic Courthouse in Graham, North Carolina. Doc. 27 at ¶¶ 14–22. The defendants fall into two groups: the City Defendants—the mayor, city council members, city manager, and police chief for the City of Graham—and the County Defendants—the Sheriff, county commissioners, and county manager for Alamance County. *Id.* at ¶¶ 23–36.

Shortly before a scheduled hearing, the parties agreed to a consent TRO enjoining enforcement of the contested City ordinance, *see* Doc. 11, which was entered. Doc. 15. Soon thereafter on July 14, the City repealed the ordinance at issue. Doc. 27-1. The plaintiffs withdrew their motion for preliminary injunction, Doc. 23, as it had become moot. *See* Doc. 24.

On July 17, 2020, the plaintiffs filed an amended complaint directed at what they allege are continued actions by the defendants to suppress their First Amendment rights, as well as the rights of other protestors, by prohibiting protests around the Alamance County Courthouse and by imposing restrictions on protests by the repeated issuance of "State of Emergency Declarations." *See* Doc. 27 at ¶¶ 5–10. The pending motion for a Temporary Restraining Order was filed on July 28, 2020 and is directed towards both practices. Doc. 47. The City of Graham defendants filed a written response with evidence, Docs. 53, 53-1–53-4, as did the Alamance County defendants. Docs. 54, 54-1–54-9. A hearing was held on July 30, 2020. Minute Entry 07/30/2020. Following the hearing, the plaintiffs filed a reply brief, Doc. 55, and the County Defendants filed a surreply. Doc. 56.

At the conclusion of the hearing, the Court denied the motion to the extent it was directed against the City Defendants, based on facts found and reasons stated in open court; that aspect of the pending motion will not be addressed further here. *See* Minute Entry 07/30/2020. The Court took the motion under advisement to the extent it was directed against the County Defendants.

In a written order entered shortly thereafter, the Court found that the plaintiffs were likely to be successful on the merits in their claims against the County Defendants and were likely to suffer irreparable harm. *See generally* Doc. 57. The Court denied the motion for a temporary restraining order because of the need to evaluate the specific language for a preliminary injunction and to give the defendants a short time to plan for the end of their long-term prohibition. Doc. 57 at 17-18. The Court indicated it would likely grant the motion for preliminary injunction but allowed the parties to submit additional evidence and briefing; it also invited submissions on appropriate language for an injunction. *See id*.

The County Defendants filed a response, Doc. 58, establishing that they had a post-injunction plan for managing the space and providing a revised operating procedure for the Alamance County Courthouse grounds. Doc. 58-1. Despite the specific invitation from the Court, see Doc. 57 at 19, the defendants did not suggest any language for the preliminary injunction, see Doc. 58, nor did they suggest any language to cover emergency situations. See id.

The plaintiffs also filed a supplemental brief with evidence. Doc. 59; Docs. 59-1 to 59-19. They asked the Court to specifically enjoin the County Defendants from

prohibiting protests on: the steps on all sides of the courthouse; the lawns on the courthouse grounds; the sidewalk encircling the courthouse inside the traffic roundabout; the walkway from the courthouse steps to the sidewalk; the area between the monument and the courthouse marked "RESERVED"; and the red portion of the crosswalk that runs beside the monument. Doc. 59 at 1. In response to the defendants' submission, the plaintiffs contended that the new policy, while an improvement, still violates their constitutional rights. *See* Doc. 60. The County Defendants argue otherwise. Doc. 61.

The motion for preliminary injunction is now ripe for review.

FINDINGS OF FACT

For purposes of this Order only, the Court makes the following findings of fact, after consideration of all the evidence submitted. As is necessary and in the context of specific issues, the Court will address and find other relevant facts throughout this Order.

The plaintiffs regularly attempt to exercise their First Amendment rights to protest, assemble, and associate in Graham, and recently they have organized, engaged in, or attempted to organize or engage in protests against institutionalized racism, police violence against Black people, and the continued presence of a Confederate monument in front of the Alamance County Historic Courthouse¹ in Graham. The Alamance NAACP has planned and organized such protests, Doc. 2-1 at ¶¶ 7–8, and many of the individual plaintiffs have participated in vigils, rallies, protests, and other expressive acts directed against systemic racism and the Confederate monument. *See, e.g.*, Doc. 2-2 at ¶ 3; Doc.

¹ All references in this opinion are to the Historic Courthouse, not to the other, newer courthouses in Alamance County.

2-3 at ¶ 6; Doc. 2-4 at ¶ 3; Doc. 47-8 at ¶ 2; Doc. 50-1 at ¶¶ 2-6. On some of these occasions, counter-protesters who favor keeping the monument in place have also appeared. Doc. 2-6 at ¶¶ 20-21; Doc. 53-3; Doc. 52 at ¶¶ 26, 44; Doc. 54-9 at ¶ 8.

The Historic Alamance County Courthouse is located in the center of downtown Graham. See Doc. 50-1 at ¶ 7; Doc. 48 at 2; Doc. 53 at 2. It is a working courthouse that is open Monday through Friday. Doc. 52 at ¶ 17. The courthouse sits in the middle of a square, on a relatively small piece of land. Doc. 50-1 at ¶ 7. There are small open spaces on each corner with what appear to be grass and trees, which the Court will refer to as the courthouse grounds. Id.; Doc. 52 at ¶ 17 (characterizing the space as "small 'lawns"). The courthouse and these grounds are surrounded by a sidewalk and parking spaces, which are themselves surrounded by what is essentially a vehicular roundabout. Doc. 50-1 at ¶ 7.

Highway 87, also known as Main Street, enters and exits the square from the south and north, and Elm Street enters and exits the square from the west and the east. Doc. 50-1 at ¶ 7. There are businesses and sidewalks around the outside of the square with onstreet parking, and vehicular traffic circles the courthouse inside the square. *Id.*; Doc. 52 at ¶ 19. There is a small park, known as Sesquicentennial Park, on the northwest corner of the square, caddy-cornered from the courthouse. Doc. 50-1 at ¶¶ 2, 6-7.

There are four pedestrian crosswalks providing access from the outer rim of sidewalks to the sidewalks surrounding the courthouse, one on each side of the building. Doc. 50-1 at ¶ 7; Doc. 52 at ¶ 17. The crosswalks are parts of the roadway accessible to motor vehicles. While the crosswalk space beside the monument cannot be "driven

through" because of the monument, it is part of the roadway, as the evidence shows it is very close to a parking space and could be used by a vehicle to back out of the parking space. See Doc. 59-14.

The only functioning entrance to the courthouse is on the northern side of the building; this entrance has a wide flat area between the "RESERVED" space, *see infra*, and several very wide steps that ascend to the entrance. *See, e.g.*, Doc. 54-9 at ¶ 5; Doc. 59-6.

Outside of the northern entrance to the courthouse is a large Confederate monument. Doc. 50-1 at ¶ 7. One of the crosswalks runs level with the street beside the monument, connecting the sidewalk around the courthouse with the northwestern and northeastern corners of the town square. *Id.*; Doc. 59-15. The monument itself is surrounded by low concrete posts with links of chain running between them and a raised curb which encloses small landscaped flower beds at the base of the statue. *Id.* at ¶¶ 7–8, Doc. 59-12. This is in turn surrounded by temporary, movable barriers that are about waist-high. *See* Doc. 59-12.

Between the flower bed and the sidewalk outside the courthouse steps, there is a paved area level and in line with the parking space marked as "RESERVED" that is considered part of the courthouse grounds. *See* Doc. 59-15. Vehicles do not drive through this space, Doc. 59-1 at ¶ 9, which functions like a sidewalk.² *See, e.g.*, Doc. 54-

² The Court's order denying the temporary restraining order found as a fact that "no vehicles travel" through this space and that "it is not used as a parking space." Doc. 57 at 5. In their submission afterwards, the defendants did not contest or address this fact. In their new policy, the County Defendants say that this area is used as a parking space, Doc. 58-1 at 2, but there is no

9 at ¶ 6 (characterizing the entire area between the North entrance and the monument as a sidewalk.)

Highway 87 is a state highway. Doc. 54-9 at ¶ 3. Elm Street is a city street. The courthouse, the grounds inside the sidewalks, the monument itself, and the small piece of land currently planted with flowers which surrounds the monument are owned and controlled by Alamance County. *Id.* at ¶ 6; *see* Doc. 52 at ¶¶ 14–15. The Alamance County Sheriff's Office is responsible for law enforcement on courthouse grounds and other county property, Doc. 54-9 at ¶ 4, and the Sheriff and his deputies routinely police and manage access to the public sidewalks immediately adjacent to the courthouse. Doc. 52 at ¶ 15.

Demonstrations and protests have historically been held on the courthouse steps and in the spaces immediately outside and around the courthouse. Doc. 2-9 at ¶ 7; Doc. 50-1 at ¶ 18; Doc. 52 at ¶ 14; Doc. 54-9 at ¶ 7. The courthouse steps and grounds and the sidewalks immediately surrounding the courthouse are a traditional public forum. See Doc. 48 at 14; Doc. 53 at 9–10; Doc. 54 at 6.

After the death of George Floyd at the hands of a police officer in May, protests near the courthouse increased. Doc. 52 at ¶¶ 6, 9–10. In late May and early June, law enforcement in Graham and Alamance County became aware of news reports of violence and property damage during protests in Fayetteville, Greensboro, and Raleigh, larger

affidavit or declaration on this point, nor did the County Defendants address this in their supplemental briefing. See Doc. 58. Therefore, the Court has not changed this finding of fact.

cities not far from Graham. *Id.* at ¶¶ 32–34; Doc. 54-9 at ¶ 9. According to news reports, these incidents included a fire that damaged the Guilford County Courthouse in Greensboro, Doc. 54-9 at ¶ 9; vandalization and rock throwing in Greensboro, Doc. 52 at ¶ 33; property damage and looting in Raleigh, *id.* at ¶ 32; and unspecified violence and looting in Fayetteville. *Id.* at ¶ 34. There is some evidence that there were a few threats of property damage in Graham, *see id.* at ¶ 49; Doc. 54-9 at ¶ 10; Doc. 52-1 at 5, but there is no evidence of actual property damage in or around the courthouse square.

At some point around this time, the Alamance County Sheriff's Office decided to deny access to the grounds immediately surrounding the courthouse to all protest groups. Doc. 54-9 at ¶ 11. The Sheriff's Office considers this to be a "temporary policy" intended to stay in place "during this time of heightened tension" and "while the political process plays out." *Id.* The Sheriff's Office considers this total prohibition to be necessary in light of the violence and property damage in other North Carolina cities, the difficulty in ensuring the safety of protestors and the public given the limited space on the courthouse grounds inside the roundabout if two competing groups both wish to have access to the location at the same time, and the need to prevent conflict on the courthouse grounds from escalating into violence or destruction of property. *Id.* at ¶¶ 9–11.

While the scope of the prohibition is not entirely clear, as best the Court can tell, the Sheriff prohibits any protestors on the courthouse steps, the sidewalks immediately adjacent to and surrounding the courthouse, the space between the sidewalk and the monument, the crosswalk beside the monument, and on or beside the monument itself.

See Doc. 54-9 at ¶ 11, 13. The prohibition remained in place for approximately two

months, though since the Court indicated a preliminary injunction was likely the prohibition has been somewhat relaxed. *See* Doc. 59-1.

Despite the prohibition, individual plaintiffs engaged in protests or attempted to engage in protests. *See, e.g.*, Doc. 2-2; Doc. 2-9. The protestors regularly gather in Sesquicentennial Park, on the northwest corner of the square, Doc. 50-1 at ¶¶ 2, 6-7; Doc. 54-9 at ¶ 13, and, while not completely clear, the Court infers that protestors are allowed on the sidewalks on the outer rim of the square. *See* Doc. 2-4 at ¶¶ 13-14.

Protestors have attempted to protest on the courthouse grounds but have been prevented from doing so on multiple occasions by Sheriff's deputies and physical impediments such as barricades put up by the County Defendants. Doc. 2-4 at ¶¶ 3–13; Doc. 47-8 at 2–3; Doc. 59-19 at ¶ 2-3. On multiple occasions throughout June and July and into August, the plaintiffs and other protestors have been explicitly threatened with arrest, see, e.g., Doc. 2-5 at ¶¶ 2-10, or had access restricted, often upon implicit threat of arrest. Docs. 47-8 at ¶ 3; 59-18 at ¶¶ 6-7, 10; 59-19 at ¶¶ 5, 8. Others have been arrested for coming too close to, but not on, the monument or flower bed, or coming onto the courthouse sidewalks or steps. Doc. 52 at ¶ 46; Doc. 47-8 at ¶ 6; Doc. 54-9 at ¶ 14. Doc. 50-1 at ¶¶ 10–12.

Despite tensions between protestors and counter-protestors, the protests have been overwhelmingly peaceful. Doc. 52 at ¶ 44. Two pro-monument protestors were arrested for simple assault and disorderly conduct on June 2, see id., two people were arrested following a physical altercation on June 21, Doc. 54-9 at ¶ 8, and one person was arrested for carrying a weapon at a protest. Id. at ¶ 10. Otherwise, there is no evidence of actual

violence. See Doc. 59-19 at ¶ 8. There is also no evidence that any property has been defaced or destroyed during any of the protests. There have, however, been a few threats of violence, including the use of weapons, and a few threats to damage the monument on social media. See, e.g., Doc. 52-1; see also 54-9 at ¶¶ 9-10.

After the Court indicated a preliminary injunction was likely and, *inter alia*, gave the County Defendants time to plan, the County Defendants enacted a new policy governing the use of the courthouse grounds. *See* Doc. 58-1. There is no affirmative evidence in the form of an affidavit or declaration that the County Defendants will not return to a total prohibition on protests if the injunction does not issue, and the County Defendants have not contended that the motion for preliminary injunction is moot.

The plaintiffs contend this new policy remains overly broad and otherwise is constitutionally infirm. Doc. 60. The defendants contend the new policy imposes reasonable time, place, and manner restrictions that are narrowly tailored. But the only question raised in the pending motion is whether the total prohibition on protests should be enjoined. Whether the new policy violates the plaintiffs' First Amendment rights is not ripe for review; if the plaintiffs wish to challenge it, they will need to amend their pleadings and file a new motion for preliminary injunction. The Court expresses no opinion on the new policy.

ANALYSIS AND CONCLUSIONS OF LAW

To obtain a preliminary injunction, the plaintiffs must demonstrate that they are likely to succeed on the merits; they are likely to suffer irreparable harm absent preliminary relief; the equities favor a temporary restraining order; and a temporary

restraining order serves the public interest. Winter v. Nat. Res. Def. Council, Inc., 555 U.S. 7, 20 (2008).

I. <u>Likelihood of Success on the Merits</u>

The First Amendment prohibits the enactment of laws "abridging the freedom of speech . . . or the right of the people to peaceably assemble" U.S. CONST. amend. 1; Reed v. Town of Gilbert, 576 U.S. 155, 163 (2015). Under long-established First Amendment law, governmental entities are "strictly limited" in their ability to regulate private speech in public fora. Pleasant Grove City v. Summum, 555 U.S. 460, 469 (2009); Davison v. Randall, 912 F.3d 666, 681 (4th Cir. 2019), as amended (Jan. 9. 2019). When the government maintains property which has been used as a traditional public forum for the expression of opinions, the government is required to accommodate all speakers and may only restrict the time, manner, and place of speech. See, e.g., Am. Civil Liberties Union v. Mote, 423 F.3d 438, 443 (4th Cir. 2005). Such restrictions must be content-neutral, narrowly drawn to serve a significant state interest, and leave open ample channels of communication of the information. Id. "Additional restrictions such as an absolute prohibition on a particular type of expression will be upheld only if narrowly drawn to accomplish a compelling governmental interest." United States v. Grace, 461 U.S. 171, 177, (1983).

"Sidewalks, of course, are among those areas of public property that traditionally have been held open to the public for expressive activities and are clearly within those areas of public property that may be considered, generally without further inquiry, to be public forum property." *Grace*, 461 U.S. at 179; *accord Occupy Columbia v. Haley*, 738

F.3d 107, 121 (4th Cir. 2013) (treating area outside South Carolina State House as a public forum for First Amendment purposes); see also O'Connell v. Town of Burgaw, 262 F. Supp. 3d 316, 320 (E.D.N.C. 2017) (finding the Pender County Courthouse Square and its surrounding public streets and sidewalks was a public forum). For purposes of this motion, it is undisputed that the courthouse steps, the sidewalks surrounding it, including the paved "reserved" space between the sidewalk and the monument, and the lawns at the courthouse corners are a traditional public forum. See Doc. 54 at ¶ 18.

The Sheriff's long-term policy prohibits all protests on the courthouse steps, grounds, and sidewalks, regardless of content, and in this sense it is content-neutral. *See generally Ross v. Early*, 746 F.3d 546, 550, 552 (4th Cir. 2014) (finding a city policy that applied to all protestors was content-neutral). The plaintiffs have not contended otherwise for purposes of this motion. *See* Doc. 48.

It is highly doubtful that the Sheriff's total prohibition on protests on the sidewalks, grounds, and steps of the courthouse, should it continue or resume, will survive scrutiny. The Supreme Court has held that a total prohibition against protests on the sidewalks surrounding a courthouse is unconstitutional where the prohibition does not sufficiently serve those public interests that are urged as its justification. *Grace*, 461 U.S. at 181. The Supreme Court acknowledged "the necessity to protect persons and property or to maintain proper order and decorum" within a courthouse's grounds but noted that a "total ban" on protests which do not "obstruct[] the sidewalks or access to the Building, threaten[] injury to any person or property, or in any way interfere[] with the orderly

administration of the building or other parts of the grounds" is "no more necessary for the maintenance of peace and tranquility on the public sidewalks surrounding the [courthouse] than on any other sidewalks in the city." *Id.* at 182.

The County Defendants contend that the need to prevent damage to the courthouse and to protect the public justify the total prohibition. Doc. 54-9 at ¶11. The County Defendants must show that the proffered harms are "real, not merely conjectural," and that the policy "alleviate[s] these harms in a direct and material way." Satellite Broad. & Comm'cns Ass'n v. F.C.C., 275 F.3d 337, 356 (4th Cir. 2001) (quoting Turner Broad. Sys. v. F.C.C., 512 U.S. 622, 664 (1994).³ But here, just as in *Grace*, there is no evidence of any obstruction of the sidewalks or access to the courthouse. There is no evidence that protests have ever disrupted the ordinary functions at the courthouse or even that protests have ever taken place at times when the courthouse is open for operation. Like Grace, there is no evidence that the plaintiffs here have threatened injury to any person or have interfered with the orderly administration of the building. There is limited evidence of a very small number of vague threats of property damage, see Doc. 54-9 at ¶ 10; Doc. 52 at ¶ 49, but it is not recent. Likewise, the evidence of property damage in other cities and counties is now many weeks old. A total prohibition on protests on the courthouse grounds is an extreme remedy, it is not narrowly tailored, and it does not sufficiently serve these proposed justifications. Grace, 461 U.S. at 182.

³ The Court omits internal citations, alterations, and quotation marks throughout this opinion, unless otherwise noted. See United States v. Marshall, 872 F.3d 213, 217 n.6 (4th Cir. 2017).

The County Defendants also point out that the space around the monument, which is the focus of the protests, is small and that conflict is likely to result from allowing protestors and counter-protestors access to the space between the monument and the courthouse. If that is so, and it appears to be, the County is free to impose reasonable time, place, and manner restrictions on protests in this small space. But a total, long-term prohibition is not a reasonable time, place, and manner restriction. See Ward v. Rock Against Racism, 491 U.S. 781, 800 (1989). The plaintiffs are likely to prevail on the merits of their claim that the Sheriff's total long-term prohibition on protests on the steps, grounds, and sidewalks surrounding the courthouse is unconstitutional.

To the extent the plaintiffs contend that the narrow curb separating the monument flower beds from the street on the north, a parking space on the east, the area between the monument and the sidewalk on the north, and the crosswalk on the west is a traditional public forum, the present record does not support that conclusion. There is no evidence that the government has historically "made the space available—either by designation or long-standing custom—for 'expressive public conduct' or 'expressive activity,' and the space is compatible with such activity." *Davison*, 912 F.3d at 681 (quoting *Am. Civil Liberties Union v. Mote*, 422 F.3d 438, 443 (4th Cir. 2005)). As to the crosswalk space beside the monument, that is part of the roadway. The evidence shows it is very close to a parking space and could be used by a vehicle to back out of the parking space.⁴ As to

⁴The evidence does disclose that Sheriff's deputies prohibited access to the crosswalk by the monument during a protest when the streets were closed to vehicular traffic. See Doc. 47-8 at 2-3. The plaintiffs contend that the crosswalk should always be available for protest and have not

the narrow curb separating the monument flower beds from the street and reserved space and as to the crosswalk beside the monument, the plaintiffs have not established that they are likely to prevail on the merits.

II. Irreparable Injury

"[L]oss of First Amendment freedoms, for even minimal periods of time, unquestionably constitutes irreparable injury." *Elrod v. Burns*, 427 U.S. 347, 373–74 (1976). The plaintiffs here have already been denied their First Amendment free speech rights for some weeks by the total prohibition of protests on the courthouse grounds. The issues are matters of intense public interest and discussion in the here and now. The plaintiffs are thus likely to suffer irreparable injury. This injury is imminent and immediate as the plaintiffs have ongoing plans for protests about and near the monument, they have been blocked from accessing the courthouse grounds, and they have been threatened with arrest if they attempt to pass through the Sheriff's barricades. There have been shifting enforcement practices recently as to the prohibition, but the total prohibition was in place for weeks and there is no evidence it will not be resumed.

III. Balance of Equities and the Public Interest

An injunction of a likely unconstitutional governmental practice ordinarily does not harm the government, see Giovani Carandola, Ltd. v. Bason, 303 F.3d 507, 521 (4th Cir. 2002), and upholding constitutional rights "surely serves" the public interest. Id. These factors favor a preliminary injunction against the total prohibition of protests.

suggested the County Defendants should be enjoined from restricting access to the crosswalk when the street was closed.

No party took advantage of the Court's invitation to submit language for an emergency exception. The Court nonetheless concludes an exception is appropriate and in the public interest. For example, if someone on the sidewalk had a heart attack and was unresponsive, prohibiting access so emergency personnel could reach the person is a good idea; one can imagine any number of exigent situations, however unlikely or rare, where a very short total prohibition would be necessary. An injunction which enjoined the defendants from acting in the face of such an emergency would be overbroad.

Therefore, the Court will include an explicit provision that the injunction does not prohibit the defendants from "temporarily restricting access" to the outdoor Courthouse spaces "during short-term emergency situations." For clarity, even though it seems obvious, a protest, even a large protest, does not constitute a short-term emergency situation; if it did, the injunction would be meaningless in the context of this case.

CONCLUSION

The County Defendants imposed a total prohibition on protests in the traditional public forum of outdoor areas surrounding the Alamance County Historic Courthouse.

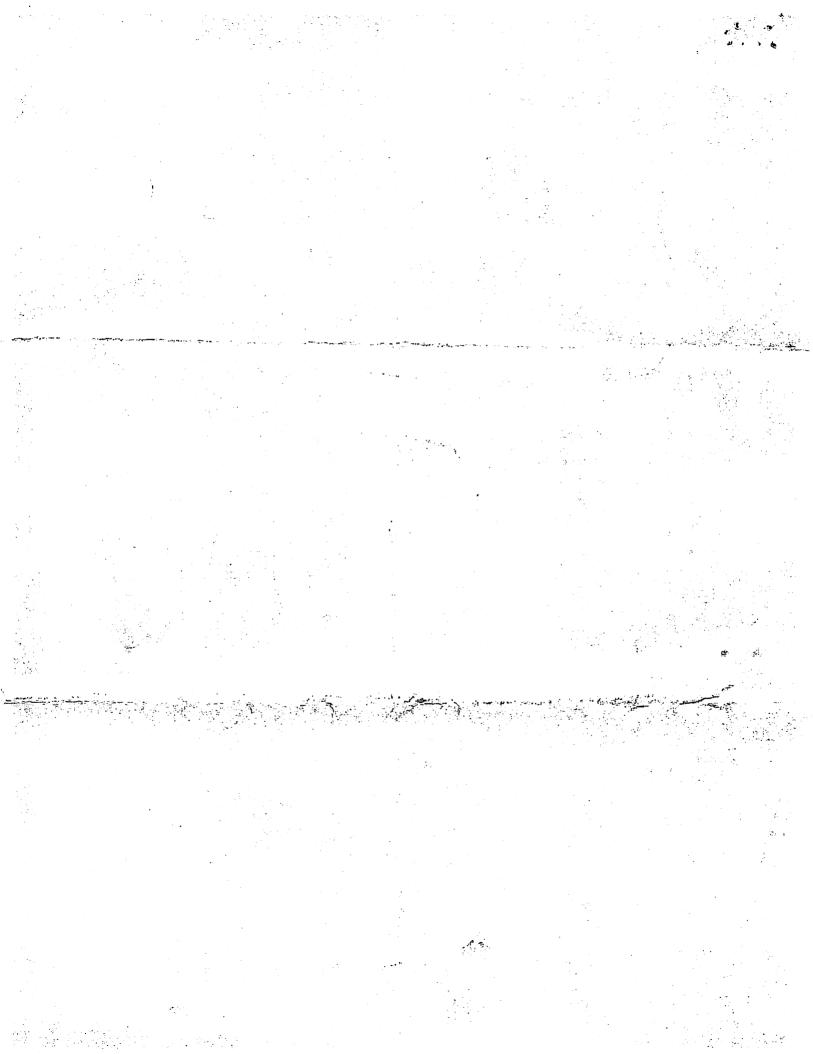
The total prohibition is not a time, place, and manner restriction, and however strong the governmental interests are, the total prohibition is not narrowly tailored. The plaintiffs are entitled to a preliminary injunction, which will issue by separate order.

This the 14th day of August, 2020.

UNITED STATES DISTRICT JUDGE

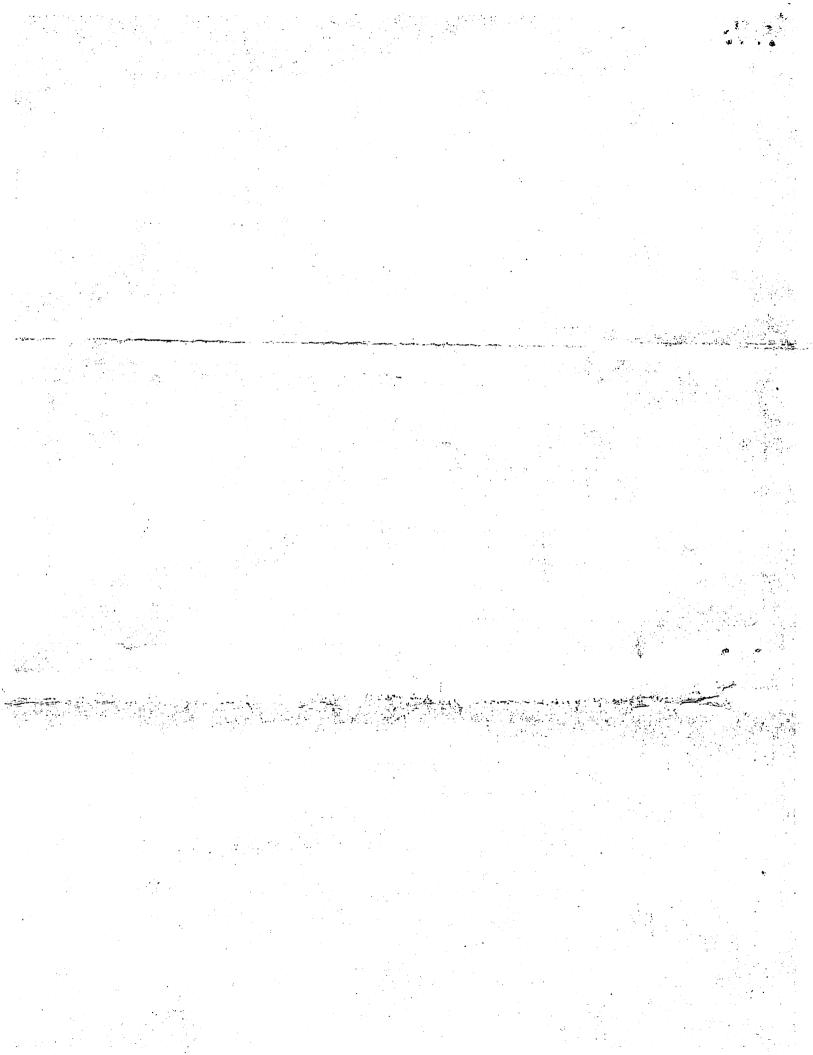
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	C OFFICER, M-INJURY TO PERSONAL PROPERTY, M-DISORDER LY	CONDUCT	
Unsecured Appearance Be			See Attachmen
Carolina the sum shown abo	ond - I, the undersigned defendant, ackr ive, subject to the conditions of this Bon	nowledge that my personal representatives distated on the reverse side.	and I are bound to pay the State of Nort
North Carolina the sum show	on above and hereby deposit the cash	e.) - I, the undersigned defendant, acknow	standing that the deposit will be returned
about the Court's determination	on that the conditions of release have h	een performed, subject to the conditions of	of this Bond stated on the reverse side, a
Defendant's Property Appe	sty my obligations.	adout calcapuladas that I am bound to p	ay the State of North Carolina the sum
to real or personal property in	conditions of this Bond stated on the re-	verse side, and as security for said Bond	have executed a mortgage or deed of the breach of any condition of this Bond.
Surety Appearance Bond -	We the undersigned jointly and coupra	the acknowledge that we and our nersonal	representatives are bound to pay the o
agent or runner attests that the	he AFFIDAVIT on the reverse side is co	this Bond stated on the reverse side. Any	ated below suretv(ies) has deposited th
cash to secure the obligation	as surety(ies) on this bond with the und	derstanding that the deposit will be returned isfy defendant's obligations. (For cash both	ed to the surety(ies) upon termination of
congular as provided by law,	and that it will NOT be available to sail	isty deteridant s obligations. (i or oasii o	
to Of Eventution Of Bond		Signature Of Defendant	
	09/26/2020	Signature Of Defendant	
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AOC-CR-201, Rev. 4/18 after © 2018 Administrative Office of the Courts



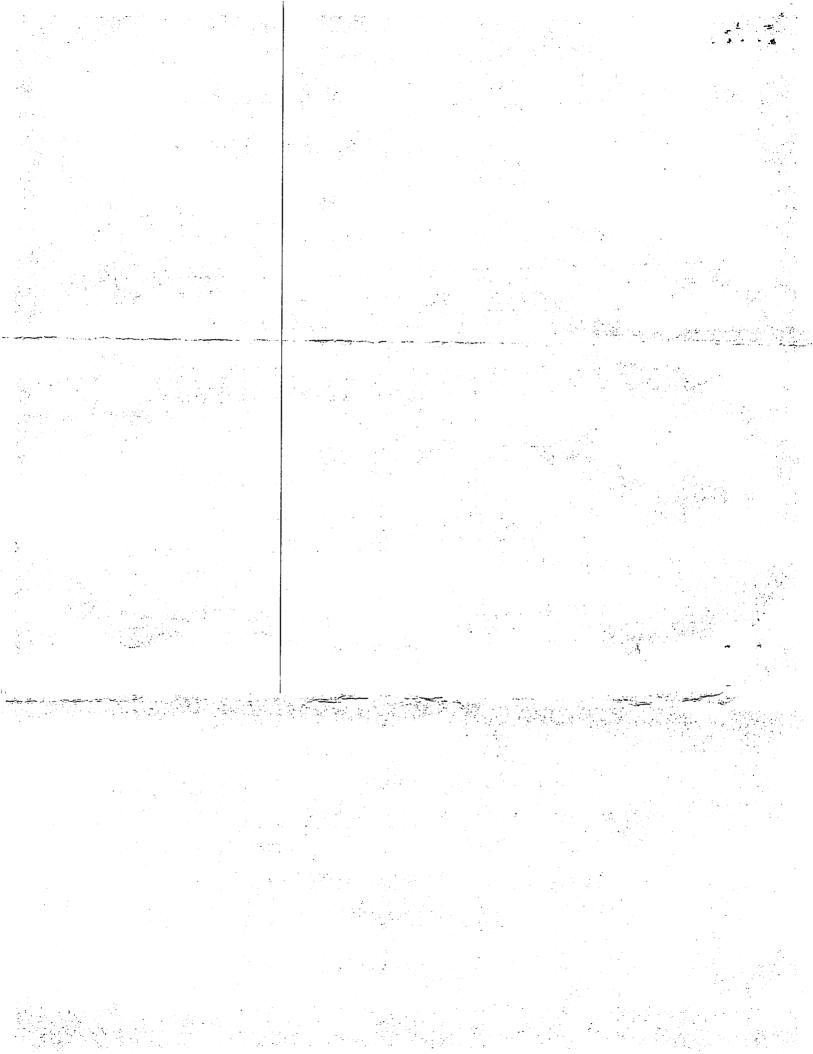
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AL	AMANCE	_ County	20CR 0		
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Name And Address Of	f Defendant	508		or Court Division	
MAURICE WEL	LLS JR.		CONDITIONS	NE DEL - 1 - 1	
10 ASPEN DR APT. A			AND RELEAS	SE OPPED	
GREENSBORO				PE OUDER [
GKEENSBORO		NC 27409	# 20RO918346		
			Amount Of Bond	G	S. Chapter 15A, Art. 25, 26
Offenses And Additional 20CR54378 W	al File Numbers	OFFICER; M-INJURY TO PERSONA	\$	\$2,500.00	
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AOC-CR-200, Rev. 12/18
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Date

Name

Date



MODIFIED JUDGMENT/HEARING ON PROBATION VIOLATION

	FOR APPROPRIATE RELIEF OF CONTEMPT FAILURE TO COMPLY PROBATION VIOLATION				
STATE VS	Maurice Wells dr PROSECUTOR NAW				
FILE # 20	OCR 54378 DEFENSE ATTY Haddix				
∐NO	TILTY/RESPONSIBLEVERDICT: GUILTY/RESPONSIBLE CLASS T GUILTY/NOT RESPONSIBLE NOT GUILTY/NOT RESPONSIBLE CONTEST LEVEL				
JUDGMENT	T: IT IS ORDERED THAT THE DEFENDANT: PAY COURT COST PAY A FINE OF \$				
	BE IMPRISONED IN THECOUNTY JAIL FORTO BE ASSIGNED TO THE NORTH CAROLINA DEPT OF CORRECTIONS				
	CONSENT OF THE DEFENDANT, THIS SENTENCE IS SUSPENDED FOR MONTHS UPON THE G TERMS AND CONDITIONS:				
	PAY COURT COST PAY A FINE OF \$				
	BE PLACED ON SUPERVISED PROBATION FORMONTHS UNDER THE USUAL TERMS AND CONDITIONS OF PROBATION.				
	other: restriction on banishment from Braham would objection from the state. Will be lifted.				
	(SEE BACK FOR ADDITIONAL CONDS)				
PROB.VI	OLATION: Admits violation Denies violation prob officer:				
	THE DEFENDANT'S PROBATION IS REVOKED AND HE/SHE IS TO BE IMPRISONED FOR A TERM OF				
	THE DEFENDANT IS CONTINUED ON PROBATION W/THE FOLLOWING MODIFICATIONS				
	THE DEFENDANT GIVES NOTICE OF APPEAL TO THE ALAMANCE COUNTY SUPERIOR COURT.				
	NEW BOND SET AT \$DEFENDANT WILL REMAIN UNDER SAME BOND THIS THEDAY OF				

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STATE OF NORTH CAROLINA	File No. 20 CR 54378				
ALAMANCE County	In The General Court Of Justice ☑ District ☐ Superior Court Division				
STATE VERSUS					
Marrice Wells	WAIVER OF COUNSEL				
	G.S. 7A-457; 15A-12				
Additional File No.(s) And/Or Offense(s) DOV IPP = 700 DC					
ACKNOWLEDGMENT O	F RIGHTS AND WAIVER				
As the undersigned party in this action, I freely and voluntarily declare that I have been fully informed of the charges against me, the nature of and the statutory punishment for each such charge, and the nature of the proceedings against me; that I have been advised of my right to have counsel assigned to assist me and my right to have the assistance of counsel in defending against these charges or in handling these proceedings, and that I fully understand and appreciate the consequences of my decision to waive the right to assigned counsel and the right to assistance of counsel.					
I freely, voluntarily and knowingly declare that:					
(check only one) 1. I waive my right to assigned counsel and that I, hereby, expressly waive that right.					
2. I waive my right to all assistance of counsel which includes my right to assigned counsel and my right to the assistance of counsel. In all respects, I desire to appear in my own behalf, which I understand I have the right to do.					
SWORN AND SUBSCRIBED TO BEFORE ME	Date 10-12-20				
Date 10 12 20 Signature Ullus Follows	Signature Of Defendant Y				
□ Deputy CSC □ Assistant CSC □ Clerk Of Superior Court	Mu de				
CERTIFICAT	E OF JUDGE				
I certify that the above named defendant has been fully informed in open court of the charges against him/her, the nature of and the statutory punishment for each charge, and the nature of the proceeding against the defendant and his/her right to have counsel assigned by the court and his/her right to have the assistance of counsel to represent him/her in this action; that the defendant comprehends the nature of the charges and proceedings and the range of punishments; that he/she understands and appreciates the consequences of his/her decision and that the defendant has voluntarily, knowingly and intelligently elected in open court to be tried in this action: (check only one)					
1. without the assignment of counsel.					
 without the assistance of counsel, which includes the counsel. 	e right to assigned counsel and the right to assistance of				
NOTE: For a waiver of assigned counsel only, both blocks numbered "1" must be checked. For a waiver of all assistance of counsel, both blocks numbered "2" must be checked.	Signature Of Judge Name Of Judge (Type Of Print) White State of Judge (Type Of Print) White State of S				
AOC-CR-227A, Rev. 6/05-Alamance	10.70				

