Public Trust and Confidence in the State Courts: Levels, Causes, and Responses

David B. Rottman, Ph.D. National Center for State Courts

November 17, 2015

Prepared for presentation to the North Carolina Commission on the Administration of the Law and Justice's Public Trust and Confidence Committee



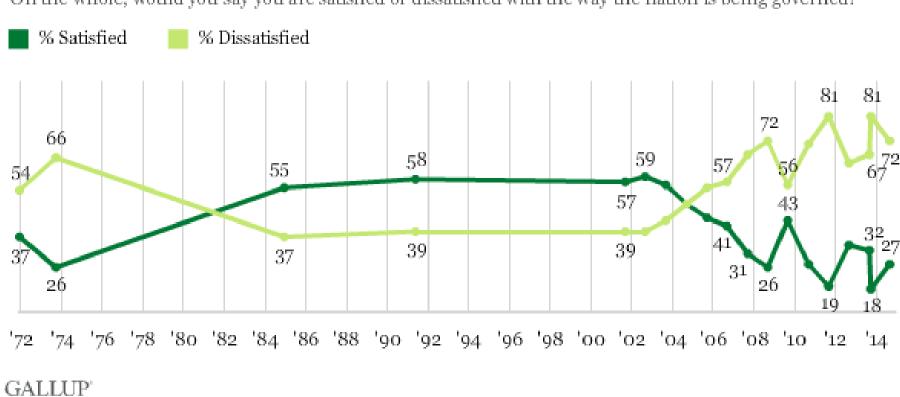
OUTLINE OF PRESENTATION

- How American's view their State Courts
- What promotes trust in the State Courts
- Lessons learned on building trust
- Strategies for measuring public trust



Americans' Satisfaction With the Way the Nation Is Being Governed

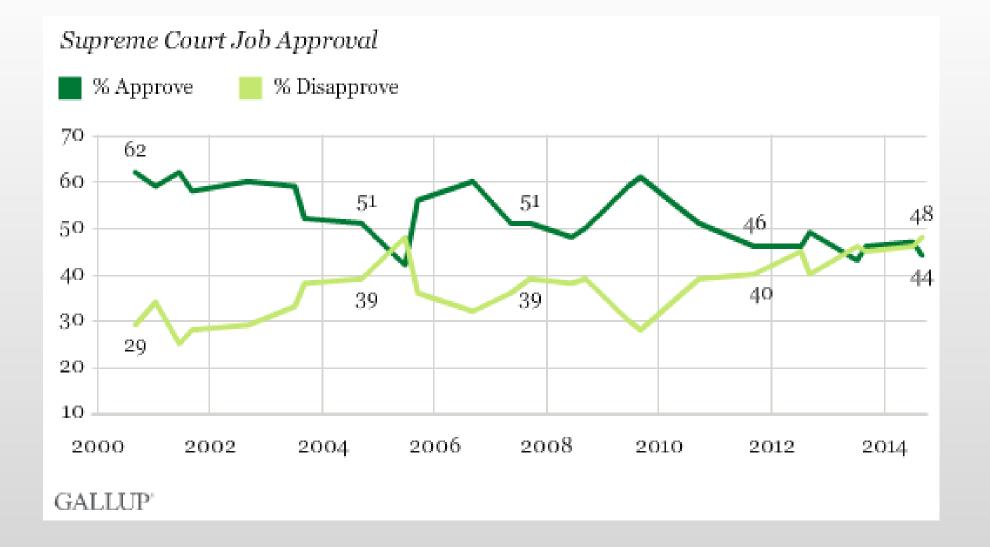
On the whole, would you say you are satisfied or dissatisfied with the way the nation is being governed?



The Trust Deficit

Oct. 2013 no. was lowest approval ever on this question (since 1971).





U.S. Supreme Court Approval



How Americans View their State Courts



Trust in Government Institutions

OVERALL CONFIDENCE IN AMERICAN INSTITUTIONS

Please tell me how much confidence you, yourself, have in each of the following institutions in American Society?

	<u>Great</u>	<u>Some</u>	Not Very	None at all	<u>Total</u>
			<u>Much</u>		
US Supreme Court	17	48	21	12	100%
State Legislature	9	52	21	15	100%
State Court System	16	55	19	9	100%
Local Police Department	45	41	9	5	100%

Source: National Center for State Court Survey, October 26-29, 2015



PERCEPTIONS OF THE STATE COURTS: A FOCUS ON AFRICAN AMERICANS

OVERALL CONFIDENCE IN AMERICAN INSTITUTIONS

Please tell me how much confidence you, yourself, have in each of the following institutions in American Society?

	<u>Great</u>	<u>Some</u>	Not Very	None at all	<u>Total</u>
			<u>Much</u>		
US Supreme Court	17	48	21	12	100%
	12	56	18	22	
State Legislature	9	52	21	15	100%
	6	50	23	17	
State Court System	16	55	19	9	100%
	10	46	25	18	
Local Police Department	45	41	9	5	100%
	20	50	17	12	

Source: National Center for State Court Survey, October 26-29, 2015



African-American respondents

"The Court's authority—possessed of neither the sword nor the purse—primarily rests on sustained public confidence in its moral sanction."

Justice Felix Frankfurter in Baker v Carr



What Americans Like about their Courts

- Judges are well qualified
- Judges are honest
- Courts defend people's rights
- Courts treat people with dignity and respect



What Americans Dislike about their Courts

- Courts are:
 - Slow
 - Difficult to Access
 - Prevent meaningful participation by litigants
 - Biased against minorities, people on low income, and non-English speakers
- Judges are influenced by political considerations



What Promotes Trust in State Courts



The Elements of Procedural Fairness

"The procedural justice argument is that, on the general level, the key concerns that people have about the police and the courts center around whether these authorities treat people fairly, recognize citizen rights, treat people with dignity, and care about people's concerns."

-T. R. Tyler

"Trust and Democratic Governance."



Elements of Procedural Fairness

- Respect: Being treated with dignity and having one's rights respected
- Neutrality: Believing decision makers are honest and impartial, and that their decisions are based on facts
- Participation: Having an opportunity to express one's viewpoint to the decision maker
- Trustworthiness: Perceiving decision makers as benevolent, caring, motivated to treat individuals fairly, and sincerely concerned about the individual (Tyler 2004).



PERCEPTIONS OF PROCEDURAL FAIRNESS IN THE STATE COURTS

Please tell me whether you agree or disagree with the following statements about the courts in your state:

	<u>Strongly</u>	<u>Somewhat</u>	Somewhat	<u>Strongly</u>
	<u>Agree</u>	<u>Agree</u>	<u>Disagree</u>	<u>Disagree</u>
Treat people with				
dignity & respect	27	39	17	13
Are unbiased in case decisions	17	37	23	19
Listen carefully to what people				
appearing before them have to say	19	43	19	15
Take the needs of people into account	19	40	22	15

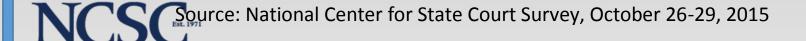
Source: National Center for State Court Survey, October 26-29, 2015



PERCEPTIONS OF PROCEDURAL FAIRNESS IN THE STATE COURTS

Please tell me whether you agree or disagree with the following statements about the courts in your state:

	<u>Strongly</u>	<u>Somewhat</u>	Somewhat	Strongly
	<u>Agree</u>	<u>Agree</u>	<u>Disagree</u>	<u>Disagree</u>
Treat people with				
dignity & respect	27	39	17	13
	17	33	19	28
Are unbiased in case decisions	17	37	23	19
	12	23	27	33
Listen carefully to what people				
appearing have to say	19	43	19	15 African-American
	13	32	27	24 respondents
Take the needs of people into account	19	40	22	15
	11	33	27	<mark>27</mark>

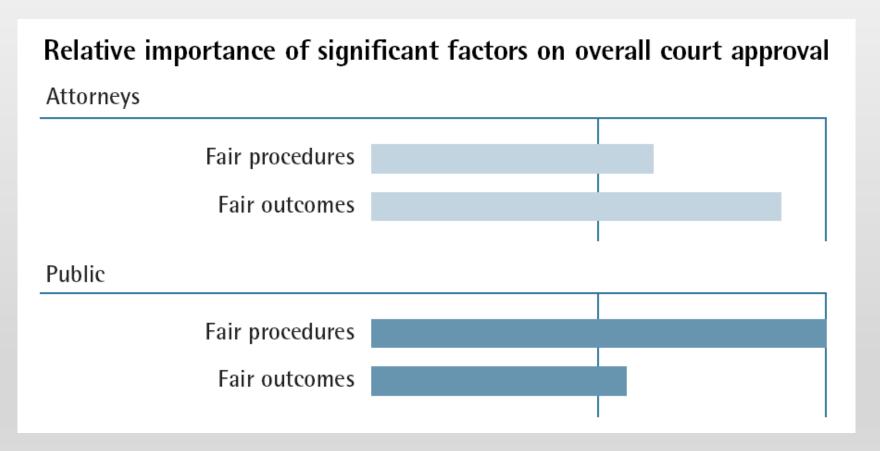


What Predicts Trust in the Courts?

Table 2. What procedural factors matter to members of the public?							
	Trust						
			No Personal				
	All Respondents		Experience		Personal Experience		
Quality of decision making	0.11***		0.08		0.14***		
Judges follow rules		0.16***		0.09		0.18***	
Judges are honest		0.09***		0.09*		0.10**	
Juries are representative		0.01		0.05		0.04	
Are unbiased		0.01		0.05		0.00	
Quality of treatment	0.42***		0.41***		0.41***		
Listen carefully		0.09***		0.04		0.14***	
Treat with respect		0.18***		0.17***		0.17***	
Take needs into account		0.05		0.17***		0.00	
Protect rights		0.06		0.04		0.05	
Courts in touch with communities		0.09***		0.06		0.11***	
Distributive justice	0.21***	0.21***	0.22***	0.21***	0.22***	0.21***	
Performance	0.09***	0.08***	0.07	0.08	0.08**	0.07	
Adj. R-sq.	47%	49%	37%	50%	50%	54%	
N	2414		804		1050		



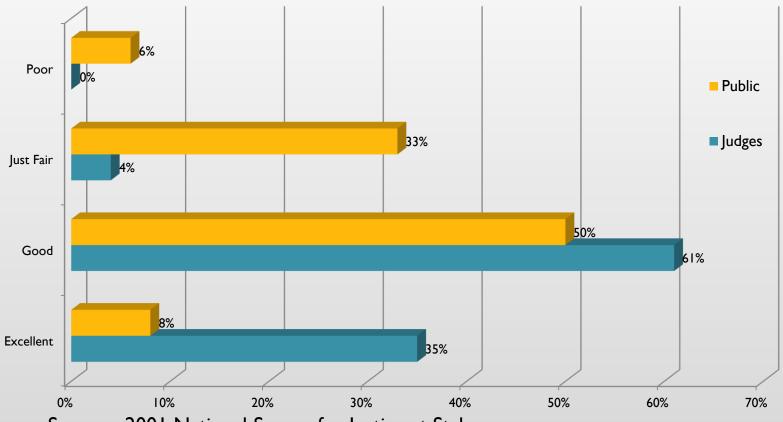
Lawyers vs. the Public: Predictors of Confidence





Source: 2005 California survey.

Rating the Courts in Your State



Source: 2001 National Survey for Justice at Stake.

Judges vs. the Public: Rating the State Courts



Lessons Learned about Building Trust



KEY LESSONS

- Judges and lawyers evaluate the courts using different criteria than does the public
- Improving efficiency is not necessarily rewarded with an increase in trust
- Judges can use procedural fairness practices to increase compliance, cooperation, and trust
- Courts can use procedural fairness principles to better represent themselves to the public
- Fictional and TV "Reality" depictions of judges influence public perceptions



Strategies for Measuring Public Trust



Research Methods: Pros and Cons

- Public Opinion Telephone Surveys
- Public Opinion On-Line Surveys
 - Focus Groups
 - Exit Surveys

